

Covington Independent School District

**Financial Statements
With Supplementary Information
Year Ended June 30, 2019
With Independent Auditors' Report**

COVINGTON INDEPENDENT SCHOOL DISTRICT

Year Ended June 30, 2019

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Year Ended June 30, 2019

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COVINGTON INDEPENDENT SCHOOL DISTRICT

Year Ended June 30, 2019

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Independent Auditors' Report

To the Members of the Board of Education
Covington Independent School District
Covington, Kentucky

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Covington Independent School District as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Covington Independent School District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Kentucky Public School Districts' Audit Contract and Requirements* prescribed by the Kentucky State Committee for School District Audits. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Covington Independent School District, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Correction of Error

As discussed in Note 20 to the financial statements, an error related to amounts recognized as deferred outflows and inflows related to pension and other postemployment retirement benefit liabilities have been corrected. Accordingly, amounts for prior periods were restated and an adjustment has been made to net position as of June 30, 2018 to correct the error. Our opinion is not modified with respect to that matter.

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Independent Auditors' Report (Continued)

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the information on pages 3-9, 56-57, and 62-71 as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Covington Independent School District's basic financial statements. The information on page 54-55, 58 and 72-73 as listed in the table of contents is presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The information on page 54-55, 58 and 72-73 as listed in the table of contents is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information on page 54-55, 58 and 72-73 listed in the table of contents is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 30, 2019 on our consideration of the Covington Independent School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Covington Independent Schools' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Covington Independent School District's internal control over financial reporting and compliance.



Crestview Hills, Kentucky
October 30, 2019

COVINGTON INDEPENDENT SCHOOL DISTRICT

Management's Discussion and Analysis (MD&A) Year Ended June 30, 2019

As management of the Covington Independent School District (District), we offer readers of the District's financial statement this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information found within the body of the audit.

FINANCIAL HIGHLIGHTS

- The beginning cash balance for the District was \$7,196,439.
- For the seventh year in a row, Covington Independent Public Schools has taken the compensating tax rate versus taking the 4% tax rate. The District continually looks at ways to save money to help keep the tax rate at the compensating rate.
- During the 2018-2019 school year CIPS District and BOE approved the following projects to be completed throughout the school year. Those projects with an asterisk are still in progress for completion during the 2019-2020 school year.
 - Create secure entries at Latonia Elementary School, Central Office, and Instructional Support
 - Update the PA Systems at Latonia Elementary and John G. Carlisle Elementary
 - Repair the front entry drive and sidewalk areas at Latonia Elementary
 - Install a transition lift and elevator at 9th District Elementary
 - Install a concrete path with drains to flow water away from lower level classrooms at 9th District
 - Replace cafeteria entry doors at Glenn O. Swing Elementary
 - Replace RTU at Glenn O. Swing Elementary
 - Replace carpet in the 6th District Elementary Library
 - Replace 6 classroom floors at Holmes Middle
 - Repair and replace limestone façade at Holmes Middle School
 - Replace electric service for Holmes High School Stadium
 - Repair the exterior façade on the west side of Central Office and the lintels on the east side
 - Creating secure entries at GOS, JGC, 6th District, and 9th District Elementary Schools*
 - During the 2018-2019 school year, the Nutrition Services Department purchased additional tables and kitchen equipment throughout the school district. The department has added higher quality center of the plate items to the district's menus.
- We are proud to serve a diverse group of learners in Covington Independent Public Schools. The School Board generously allocates funds yearly to provide a range of programs and support services to address our students' needs.
- Nearly 90% of our students qualify for free/reduced lunch prices. About 16% of our students are homeless and approximately 20% have a learning need that qualifies them for special education services. We have a mobility rate of about 33%, meaning one third of our students move in and out of school during the academic year. Our school mental health staff members estimate that about 75% of our students have been impacted directly or indirectly by a traumatic event. Additionally, many of our families do not have a medical home and use the local hospital emergency room for their primary medical needs.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Management's Discussion and Analysis (MD&A) Year Ended June 30, 2019 (Continued)

FINANCIAL HIGHLIGHTS (CONTINUED)

Because of these factors, our Board members provide the following positions:

A full-time school nurse in each school.

One school counselor at each elementary school, two at the middle school and four at the high school.

Nearly a full-time school psychologist in each school.

These services help remove barriers to learning so that our students can focus on the instruction they receive and continue to grow academically and personally.

- The district was able to purchase a new maintenance vehicle along with a nutrition services vehicle in fiscal year 2019. The district maintains a rotation cycle on all its fleet of buses and vehicles. This rotation cycle is used to determine the needs of the district. The rotation cycle takes into consideration how old the vehicle is and can the vehicle be serviced and/or if parts are available.
- A concerted effort remains in place for purchasing in the areas of supplies, food and travel by using effective management strategies to reduce cost for the District. All purchase requests must be budgetary.
- District Staffing Policy is reviewed annually to monitor student reductions and staff per available funding. Any open positions are reviewed to determine if the need is still there to fill the position or restructure the position with another position already in the District.
- The District continues to educate and train the Board of Education in regard to all of the District's budgets.
- The District continues to train the schools' SBDM councils on spending the allocations within the current fiscal year.
- The District continues to strive to maintain a healthy contingency.
- The District has continued to look into ways to invest the District's money until the money is needed. The District opened a Brokerage Certificate of Deposit (CD) in March of 2015. This investment opportunity will earn the district more interest. The District opened another investment account in February of 2017. The third investment account was opened in November of 2017. Likewise, this opportunity will earn the district more interest.
- Budgets in the District besides the SBDM budgets provided by the schools have gone through a review process with the Budget Committee to address needs/priorities of each area and adjusted accordingly.
- The District continues to work with our Insurance Providers developing a Safety Committee. This committee also provides additional safety training to our employees. There has been a steady decline in Worker Compensation claims saving the District money on insurance premiums.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Management's Discussion and Analysis (MD&A) Year Ended June 30, 2019 (Continued)

FINANCIAL HIGHLIGHTS (CONTINUED)

- In reviewing attendance data over the past 20 years, our district had a decline of enrollment from 4405 students in 1997-98 to 3376 in 2018-19. This decline originally was about a 100 students per year for the first 12 years of this 20-year period. Then we had a slight increase in enrollment over the next 6 years. In years 16-17 and 17-18, the trend was back to a decline. In 2018-19 we had an increase in 64 students from the previous year. It is important that we continue to monitor these trends so that we can fill our staff needs as close to the actual student count as possible. Another factor in looking at these trends is the number of students who have English as a second language. In 2012 our district had 2 staff members who were responsible for serving this population in the district. Since 2012 the staff has increased to 15 staff members. This includes interpreters, EL teachers and EL instructional assistants. This is a result of going from 20 EL students in the district to over 445 during this seven-year period. The increase from 2017-18 to 2018-19 was 95 EL students. The district will continue to monitor these factors and adjust our staff to best serve the needs of our students.
- The District administered \$9,081,495 in Federal, State and local grants during the year.
- The average teacher's salary in the District for 2019 was \$48,533. The Covington Board of Education remains committed to maintaining teachers' salaries at competitive levels.
- The General Fund had \$45,045,121 in revenue excluding interfund transfers and proceeds from sale of assets of \$191,116 and \$220,700, respectively. General Fund revenues primarily consisted of the state program (SEEK), property, franchise tax, motor vehicle taxes, as well as on-behalf benefits from the state. There was \$46,285,870 in General Fund expenditures, excluding interfund transfers of \$498,626 and including the on-behalf benefit payments made by the state.
- During the 2018-2019 school year, the Nutrition Services Department purchased additional tables and kitchen equipment throughout the school district. The department has added higher quality center of the plate items to the District's menus.
- Our primary financial concern continues to be state funding which has not kept up with the increases in operating expenses due to inflation, increased salaries - some of which are a direct result of mandates by the state, and an increasing portion of the retirement shortfall that we have been asked to fund. After many years of not making the necessary contributions to fully fund the Kentucky Teachers' Retirement System (TRS), the legislature passed along a portion of the funding shortfall to employees and a larger portion to school districts. As a result, our district has paid hundreds of thousands of dollars into the retirement system over the past five years and will pay millions of dollars in the future in an effort to help stabilize the fund. For the first time this year we are also being required to record the portion of the unfunded state liability in our financial statements attributable to our employees, as determined by TRS. While it remains to be seen if districts, including our own, will end up shouldering more this deficit over the years to come, if the state does not start responsibly funding the system it can be safely assumed that we will. This will continue to shift more of the responsibility for funding our education system onto the backs of school districts and subsequently local tax payers. The continual erosion of state funding makes it increasingly difficult to maintain the high standard of education and programming that our students deserve without increasing taxes locally. In this climate of shrinking state support the Covington Independent School District will maintain fiscally responsible policies in order to continue providing quality academic, extra-curricular and community service programs to all of its students.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Management's Discussion and Analysis (MD&A) Year Ended June 30, 2019 (Continued)

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) district-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

District-wide financial statements. The district-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The district-wide financial statements outline functions of the District that are principally supported by property taxes and intergovernmental revenues (governmental activities). The governmental activities of the District include instruction, support services, operation and maintenance of plant, student transportation and operation of non-instructional services. Fixed assets and related debt is also supported by taxes and intergovernmental revenues.

The district-wide financial statements can be found on pages 10 and 11 of this report.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. This is a state mandated uniform system and chart of accounts for all Kentucky public school districts utilizing the MUNIS administrative software. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental funds, proprietary funds and fiduciary funds. Fiduciary funds are trust funds established by benefactors to aid in student education, welfare and teacher support. The only proprietary funds are our vending and food service operations and day care operations. All other activities of the District are included in the governmental funds.

The basic governmental fund financial statements can be found on pages 12 through 19 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the district-wide and fund financial statements. The notes to the financial statements can be found on pages 20 through 53 of this report.

DISTRICT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of a government's financial position. In the case of the District, liabilities and deferred inflows exceeded assets and deferred outflows by \$10,176,752 as of June 30, 2019.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Management's Discussion and Analysis (MD&A)
Year Ended June 30, 2019
(Continued)**

DISTRICT-WIDE FINANCIAL ANALYSIS (CONTINUED)

The largest portion of the District's net position reflects its investment in capital assets (i.e. land and improvements, buildings and improvements, vehicles, furniture and equipment), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The District's financial position is the product of several financial transactions, including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

Net Position for the periods ending June 30, 2019 and 2018

The following is a summary of net position for the fiscal years ended June 30, 2019 and 2018.

	<u>2019</u>	<u>2018</u>
Current assets	\$ 13,671,012	\$ 16,635,598
Noncurrent assets	32,790,478	31,566,500
Total assets	<u>46,461,490</u>	<u>48,202,098</u>
Total deferred outflows	<u>8,675,080</u>	<u>9,599,781</u>
Current liabilities	3,182,045	4,286,005
Noncurrent liabilities	58,161,154	59,211,680
Total liabilities	<u>61,343,199</u>	<u>63,497,685</u>
Total deferred inflows	<u>3,970,123</u>	<u>2,606,754</u>
Net position		
Investment in capital assets (net of debt)	13,339,954	10,203,641
Restricted	(22,539,680)	(17,776,480)
Unrestricted	(977,026)	(729,721)
Total net position	<u>\$ (10,176,752)</u>	<u>\$ (8,302,560)</u>

Comments on General Fund Budget Comparisons

- The District's total revenues in the General Fund for the fiscal year ended June 30, 2019, were \$45,045,121, net of interfund transfers and proceeds from sale of assets of \$191,116 and \$220,700, respectively.
- General Fund budgeted revenue compared to actual revenue varied slightly from line item to line item with the ending actual balance being \$13,855,039 more than budget or approximately 44% of General Fund Budget. The majority of this variance is the result of the District recording "on-behalf" payments made by the state.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Management's Discussion and Analysis (MD&A)
Year Ended June 30, 2019
(Continued)**

DISTRICT-WIDE FINANCIAL ANALYSIS (CONTINUED)

- General Fund actual expenditures were \$46,285,870, net of inter-fund transfers of \$498,626.
- General Fund actual expenditures were more than budgeted expenditures by \$4,125,398. This is the result of more "on-behalf" payments than originally budgeted.

The following table presents a summary of revenues and expenses for the fiscal years ended June 30, 2019 and 2018.

	<u>2019</u>	<u>2018</u>
Revenues		
Program revenues		
Charges for services	\$ 327,134	\$ 313,214
Operating grants	11,994,719	12,171,779
Capital grants	-	1,528,916
Total grant revenues	<u>12,321,853</u>	<u>14,013,909</u>
General Revenues		
Property taxes	18,258,340	18,183,645
Grants and entitlements	12,030,594	33,757,735
Earnings on investments	383,989	219,677
Miscellaneous	<u>(522,315)</u>	<u>6,457,113</u>
Total general revenues	<u>30,150,608</u>	<u>58,618,170</u>
Total revenues	<u>42,472,461</u>	<u>72,632,079</u>
Expenses		
Instructional	16,788,182	43,623,721
Student support services	4,022,354	3,886,991
Staff support	547,840	1,072,672
District administration	2,236,146	2,255,565
School administration	4,537,523	4,506,962
Business support	2,514,419	2,449,213
Plant operations	6,156,557	5,937,733
Student transportation	2,113,095	1,726,757
Food service operation	9,730	2,385
Community service	1,359,284	1,259,362
Facilities acquisition and construction	25,394	174,443
Food service	2,965,858	3,264,691
Daycare	456,847	429,203
Interest on long-term debt	613,424	571,843
Total expenses	<u>44,346,653</u>	<u>71,161,541</u>
Excess (deficit) of revenues over expenses	<u>\$ (1,874,192)</u>	<u>\$ 1,470,538</u>

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Management's Discussion and Analysis (MD&A)
Year Ended June 30, 2019
(Continued)**

BUDGETARY IMPLICATIONS

In Kentucky, the public school fiscal year is July 1-June 30; other programs, i.e. some federal programs, operate on a different fiscal calendar, but are reflected in the District overall budget. By law, the budget must have a minimum 2% contingency. The District adopted a budget with \$2,269,354 in contingency (5.4%).

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

Questions regarding this report should be directed to Mr. Alvin L. Garrison, Superintendent (859) 392-1001 or to his representative Mrs. Annette Burtschy, Director of Financial Services/Finance Officer (859) 392-1016 or by mail to: Covington Board of Education, 25 East 7th Street, Covington, KY 41011.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Net Position – District Wide
As of June 30, 2019**

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
Assets			
Current			
Cash and cash equivalents	\$ 2,892,237	\$ 999,426	\$ 3,891,663
Investments	6,214,600	-	6,214,600
Accounts receivable	2,936,008	302,644	3,238,652
Interfund receivable	282,102	-	282,102
Inventories for consumption	-	43,995	43,995
	<hr/>	<hr/>	<hr/>
Total current	12,324,947	1,346,065	13,671,012
Noncurrent			
Construction in progress	5,516,126	-	5,516,126
Nondepreciated capital assets			
Land	1,393,260	-	1,393,260
Depreciated capital assets			
Land improvements	671,391	-	671,391
Buildings and improvements	47,987,056	-	47,987,056
Furniture and equipment	5,406,989	389,240	5,796,229
Less: accumulated depreciation	<u>(28,322,849)</u>	<u>(250,735)</u>	<u>(28,573,584)</u>
Total noncurrent	<hr/> 32,651,973	<hr/> 138,505	<hr/> 32,790,478
Total assets	<hr/> 44,976,920	<hr/> 1,484,570	<hr/> 46,461,490
Deferred outflows			
	<hr/> 8,044,453	<hr/> 630,627	<hr/> 8,675,080
Liabilities			
Current			
Current portion of bonds payable	1,057,004	-	1,057,004
Accounts payable	223,168	1,067	224,235
Interfund payable	282,102	-	282,102
Accrued interest	167,987	-	167,987
Accrued sick leave	69,728	-	69,728
Accrued payroll and related expenses	99,604	-	99,604
Current portion of capital leases payable	-	-	-
Unearned revenues	<hr/> 1,281,385	<hr/> -	<hr/> 1,281,385
Total current	<hr/> 3,180,978	<hr/> 1,067	<hr/> 3,182,045
Noncurrent			
Accrued sick leave	627,553	-	627,553
Capital leases payable	-	-	-
MIF net OPEB liability	16,999,911	674,483	17,674,394
CERS net pension liability	20,625,862	818,345	21,444,207
Bond obligations	<hr/> 18,415,000	<hr/> -	<hr/> 18,415,000
Total noncurrent	<hr/> 56,668,326	<hr/> 1,492,828	<hr/> 58,161,154
Total liabilities	<hr/> 59,849,304	<hr/> 1,493,895	<hr/> 61,343,199
Deferred inflows			
	<hr/> 3,727,277	<hr/> 242,846	<hr/> 3,970,123
Net position			
Invested in capital assets, net of related debt	13,201,449	138,505	13,339,954
Restricted	(22,779,631)	239,951	(22,539,680)
Unrestricted	<hr/> (977,026)	<hr/> -	<hr/> (977,026)
Total net position	<hr/> \$ (10,555,208)	<hr/> \$ 378,456	<hr/> \$ (10,176,752)

The accompanying notes are an integral part of these financial statements

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Activities – District Wide
Year Ended June 30, 2019**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		Total
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business Type Activities	
Governmental Activities:							
Instructional	\$ 16,788,182	\$ -	\$ 6,765,236	\$ -	\$ (10,022,946)	\$ -	\$ (10,022,946)
Student support services	4,022,354	-	200,641	-	(3,821,713)	-	(3,821,713)
Staff support services	547,840	-	37,549	-	(510,291)	-	(510,291)
District administration	2,236,146	-	-	-	(2,236,146)	-	(2,236,146)
School administration	4,537,523	-	140,909	-	(4,396,614)	-	(4,396,614)
Business support services	2,514,419	-	-	-	(2,514,419)	-	(2,514,419)
Plant operation and maintenance	6,156,557	-	-	-	(6,156,557)	-	(6,156,557)
Student transportation	2,113,095	-	178,411	-	(1,934,684)	-	(1,934,684)
Food service operation	9,730	-	-	-	(9,730)	-	(9,730)
Community service operations	1,359,284	-	1,359,284	-	-	-	-
Facility acquisition and construction	25,394	-	-	-	(25,394)	-	(25,394)
Interest on long-term debt	613,424	-	-	-	(613,424)	-	(613,424)
Total governmental activities	40,923,948	-	8,682,030	-	(32,241,918)	-	(32,241,918)
Business-type Activities							
Food service	2,965,858	114,009	3,196,927	-	-	345,078	345,078
Daycare	456,847	213,125	115,762	-	-	(127,960)	(127,960)
Total business-type activities	3,422,705	327,134	3,312,689	-	-	217,118	217,118
Total school district	\$ 44,346,653	\$ 327,134	\$ 11,994,719	\$ -	(32,241,918)	217,118	(32,024,800)
General revenues:							
Taxes					18,258,340	-	18,258,340
State and federal sources					12,030,594	-	12,030,594
Investment earnings					355,825	28,164	383,989
Miscellaneous					(668,963)	-	(668,963)
Special items:							
Gain on disposal of fixed assets					146,648	-	146,648
Fund transfer					65,119	(65,119)	-
Total general and special revenues					30,187,563	(36,955)	30,150,608
Change in net position					(2,054,355)	180,163	(1,874,192)
Net position - beginning					(5,825,680)	198,293	(5,627,387)
Net position adjustment (Note 20)					(2,675,173)	-	(2,675,173)
Net position - ending					\$ (10,555,208)	\$ 378,456	\$ (10,176,752)

The accompanying notes are an integral part of these financial statements

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Balance Sheet – Governmental Funds
As of June 30, 2019**

	<u>General Fund</u>	<u>Special Revenue Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Assets				
Current				
Cash (overdraft) and cash equivalents	\$ 2,411,115	\$ (290,277)	\$ 771,399	\$ 2,892,237
Investments	6,214,600	-	-	6,214,600
Accounts receivable	1,059,097	1,876,911	-	2,936,008
Interfund receivable	282,102	-	-	282,102
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total current	<u>\$ 9,966,914</u>	<u>\$ 1,586,634</u>	<u>\$ 771,399</u>	<u>\$ 12,324,947</u>
Liabilities and Fund Balance				
Current				
Accounts payable	\$ 137,669	\$ 23,147	\$ 62,352	\$ 223,168
Accrued payroll and related expenses	99,604	-	-	99,604
Interfund payable	-	282,102	-	282,102
Unearned revenues	-	1,281,385	-	1,281,385
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total current	<u>237,273</u>	<u>1,586,634</u>	<u>62,352</u>	<u>1,886,259</u>
Fund Balance				
Restricted:				
Other	-	-	709,047	709,047
Committed:				
Other	9,802,092	-	-	9,802,092
Site-Based carryforward	22,671	-	-	22,671
Assigned - Purchase obligations	16,636	-	-	16,636
Unrestricted	<u>(111,758)</u>	<u> </u>	<u> </u>	<u>(111,758)</u>
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total fund balance	<u>9,729,641</u>	<u> </u>	<u>709,047</u>	<u>10,438,688</u>
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total liabilities and fund balance	<u>\$ 9,966,914</u>	<u>\$ 1,586,634</u>	<u>\$ 771,399</u>	<u>\$ 12,324,947</u>

The accompanying notes are an integral part of these financial statements

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Reconciliation of the Balance Sheet
Governmental Funds to the Statement of Net Position
As of June 30, 2019**

Total governmental fund balance		\$ 10,438,688
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.		
Cost of capital assets	60,974,822	
Accumulated depreciation	<u>(28,322,849)</u>	32,651,973
Deferred outflows		
Bond refinancing	21,480	
Related to MIF	1,415,363	
MIF contributions made after the measurement date	958,564	
Related to CERS	3,743,378	
CERS contributions made after the measurement date	<u>1,905,668</u>	8,044,453
Deferred inflows		
Related to CERS	(1,563,091)	
Related to OPEB	<u>(2,164,186)</u>	(3,727,277)
Long-term liabilities (including bonds payable) are not due and payable in the current period and therefore are not reported as liabilities in the funds.		
Long-term liabilities at year end consist of:		
Bonds payable		(19,472,004)
Accrued interest on bonds		(167,987)
Net OPEB liability		(16,999,911)
Net pension liability		(20,625,862)
Accrued sick leave		<u>(697,281)</u>
Total net position - governmental		<u><u>\$ (10,555,208)</u></u>

The accompanying notes are an integral part of these financial statements

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds
Year Ended June 30, 2019**

	<u>General Fund</u>	<u>Special Revenue Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues				
Taxes	\$ 17,399,700	\$ -	\$ 858,640	\$ 18,258,340
Earnings on investments	354,789	1,036	-	355,825
State sources	26,535,947	2,715,061	1,463,822	30,714,830
Federal sources	380,876	5,750,788	-	6,131,664
Other sources	373,809	216,181	-	589,990
Total revenues	<u>45,045,121</u>	<u>8,683,066</u>	<u>2,322,462</u>	<u>56,050,649</u>
Expenditures				
Instructional	25,264,718	6,855,836	-	32,120,554
Student support services	3,821,537	200,641	-	4,022,178
Staff support services	510,291	37,549	-	547,840
District administration	2,179,574	-	-	2,179,574
School administration	4,362,393	140,909	-	4,503,302
Business support services	2,512,934	-	-	2,512,934
Plant operation and maintenance	5,605,322	-	-	5,605,322
Student transportation	1,965,397	178,411	-	2,143,808
Food service operation	9,730	-	-	9,730
Community service operations	-	1,359,284	-	1,359,284
Facility acquisition and construction	53,974	-	1,589,714	1,643,688
Debt service:				
Principal	-	-	1,917,570	1,917,570
Interest	-	-	558,767	558,767
Total expenditures	<u>46,285,870</u>	<u>8,772,630</u>	<u>4,066,051</u>	<u>59,124,551</u>
Deficit of revenues over expenditures	<u>(1,240,749)</u>	<u>(89,564)</u>	<u>(1,743,589)</u>	<u>(3,073,902)</u>
Other financing sources (uses)				
Proceeds from sale of assets	220,700	-	-	220,700
Operating transfers in	191,116	398,428	2,295,797	2,885,341
Operating transfers out	(498,626)	(308,864)	(2,012,732)	(2,820,222)
Total other financing sources (uses)	<u>(86,810)</u>	<u>89,564</u>	<u>283,065</u>	<u>285,819</u>
Net change in fund balance	(1,327,559)	-	(1,460,524)	(2,788,083)
Fund balance, July 1, 2018	11,057,200	-	2,169,571	13,226,771
Fund balance, June 30, 2019	<u>\$ 9,729,641</u>	<u>\$ -</u>	<u>\$ 709,047</u>	<u>\$ 10,438,688</u>

The accompanying notes are an integral part of these financial statements

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances of Governmental Funds to the Statement of Activities
Year Ended June 30, 2019**

Amounts reported for governmental activities in the statement of net position are different because:

Net changes-governmental funds		\$ (2,788,083)
<p>Governmental funds report capital outlays as expenditures because they use current financial resources. However in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceed depreciation expense for the year.</p>		
Depreciation expense	(1,468,247)	
Capital outlays	2,790,790	
Retirement of capital assets	<u>(74,052)</u>	
		1,248,491
<p>Bond proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net position.</p>		
Principal paid		1,917,570
Amortization of deferred outflow from bond refinancing		(5,235)
Deferred outflows related to pensions		(1,029,526)
Deferred outflows related to OPEB		(8,011)
Deferred inflows related to pensions		418,618
Deferred inflows related to OPEB		(1,666,577)
<p>Generally, expenditures recognized in this fund financial statement are limited to only those that use current financial resources, but expenses are recognized in the statement of activities when they are incurred.</p>		
		<u>(141,602)</u>
Changes in net position of governmental activities		<u>\$ (2,054,355)</u>

The accompanying notes are an integral part of these financial statements

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Net Position – Proprietary Funds
As of June 30, 2019**

	<u>Food Service</u>	<u>Day Care Funds</u>	<u>Total</u>
Assets			
Current:			
Cash (overdraft) and cash equivalents	\$ 1,004,476	\$ (5,050)	\$ 999,426
Accounts receivable	297,594	5,050	302,644
Inventories for consumption	43,995	-	43,995
	<u>1,346,065</u>	<u>-</u>	<u>1,346,065</u>
Total current			
Noncurrent			
Furniture and fixtures	389,240	-	389,240
Less: accumulated depreciation	(250,735)	-	(250,735)
	<u>138,505</u>	<u>-</u>	<u>138,505</u>
Total noncurrent			
Total assets	<u>1,484,570</u>	<u>-</u>	<u>1,484,570</u>
Deferred outflows	<u>484,415</u>	<u>146,212</u>	<u>630,627</u>
Liabilities and Net Position			
Current:			
Accounts payable	1,067	-	1,067
	<u>1,067</u>	<u>-</u>	<u>1,067</u>
Total current			
Noncurrent			
MIF net OPEB liability	518,103	156,380	674,483
CERS net pension liability	628,610	189,735	818,345
	<u>1,146,713</u>	<u>346,115</u>	<u>1,492,828</u>
Total noncurrent			
Total liabilities	<u>1,147,780</u>	<u>346,115</u>	<u>1,493,895</u>
Deferred inflows	<u>186,542</u>	<u>56,304</u>	<u>242,846</u>
Net Position			
Invested in assets, net of debt	138,505	-	138,505
Restricted	496,158	(256,207)	239,951
	<u>496,158</u>	<u>(256,207)</u>	<u>239,951</u>
Total net position	<u>\$ 634,663</u>	<u>\$ (256,207)</u>	<u>\$ 378,456</u>

The accompanying notes are an integral part of these financial statements

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Funds
Year Ended June 30, 2019**

	<u>Food Service</u>	<u>Day Care Funds</u>	<u>Total</u>
Operating revenues			
Lunchroom sales	\$ 114,009	\$ -	\$ 114,009
Other operating revenues	-	213,125	213,125
	<u>114,009</u>	<u>213,125</u>	<u>327,134</u>
Operating expenses			
Salaries and benefits	1,138,570	368,912	1,507,482
Contract services	67,536	167	67,703
Materials and supplies	1,566,533	37,069	1,603,602
Depreciation	24,513	-	24,513
Other operating expenses	168,706	50,699	219,405
	<u>2,965,858</u>	<u>456,847</u>	<u>3,422,705</u>
Total operating expenses			
	<u>(2,851,849)</u>	<u>(243,722)</u>	<u>(3,095,571)</u>
Operating loss			
Nonoperating revenues (expenses)			
Federal grants	2,880,683	58,676	2,939,359
State grants	189,883	57,086	246,969
Donated commodities and other donations	126,361	-	126,361
Transfers	(191,116)	125,997	(65,119)
Interest income	28,164	-	28,164
	<u>3,033,975</u>	<u>241,759</u>	<u>3,275,734</u>
Total nonoperating revenues			
	<u>182,126</u>	<u>(1,963)</u>	<u>180,163</u>
Change in net position			
Total net position, July 1, 2018	<u>452,537</u>	<u>(254,244)</u>	<u>198,293</u>
Total net position, June 30, 2019	<u>\$ 634,663</u>	<u>\$ (256,207)</u>	<u>\$ 378,456</u>

The accompanying notes are an integral part of these financial statements

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Cash Flows – Proprietary Funds
Year Ended June 30, 2019**

	<u>Food Service Fund</u>	<u>Day Care Fund</u>	<u>Total</u>
Cash flows from operating activities			
Cash received from lunchroom sales	\$ 114,009	\$ -	\$ 114,009
Cash received from other activities	102,389	219,983	322,372
Cash payments to employees for services	(1,215,972)	(366,949)	(1,582,921)
Cash payments to suppliers for goods and services	<u>(1,819,951)</u>	<u>(87,935)</u>	<u>(1,907,886)</u>
Net cash used in operating activities	<u>(2,819,525)</u>	<u>(234,901)</u>	<u>(3,054,426)</u>
Cash flows from capital financing activities			
Transfers	<u>(191,116)</u>	125,997	<u>(65,119)</u>
Net cash provided by (used in) capital financing activities	<u>(191,116)</u>	125,997	<u>(65,119)</u>
Cash flows from noncapital financing activities			
Non-operating revenues received	<u>3,196,927</u>	115,762	<u>3,312,689</u>
Net cash provided by noncapital financing activities	<u>3,196,927</u>	115,762	<u>3,312,689</u>
Cash flows from investing activities			
Interest on investments	<u>28,164</u>	-	<u>28,164</u>
Net cash flows provided by investing activities	<u>28,164</u>	-	<u>28,164</u>
Net increase in cash and cash equivalents	214,450	6,858	221,308
Cash (overdraft) and cash equivalents - beginning	<u>790,026</u>	<u>(11,908)</u>	<u>778,118</u>
Cash (overdraft) and cash equivalents - ending	<u>\$ 1,004,476</u>	<u>\$ (5,050)</u>	<u>\$ 999,426</u>
Reconciliation of operating loss to net cash used in operating activities			
Operating loss	\$ (2,851,849)	\$ (243,722)	\$ (3,095,571)
Adjustments to reconcile operating loss to net cash used in operating activities			
Depreciation	24,513	-	24,513
Changes in assets and liabilities:			
(Increase) in deferred outflows	(82,687)	(35,784)	(118,471)
Increase in deferred inflows	86,562	28,848	115,410
Increase in MIF net OPEB liability	(81,958)	(8,401)	(90,359)
Increase in CERS net pension liability	681	17,300	17,981
(Decrease) in accounts payable	44	-	44
(Increase) in accounts receivable	102,389	6,858	109,247
Decrease in inventories	<u>(17,220)</u>	-	<u>(17,220)</u>
Net cash used in operating activities	<u>\$ (2,819,525)</u>	<u>\$ (234,901)</u>	<u>\$ (3,054,426)</u>
Schedule of non-cash transactions			
Donated commodities received from federal government	<u>\$ 126,361</u>	\$ -	<u>\$ 126,361</u>
On behalf payments	<u>\$ 165,603</u>	\$ -	<u>\$ 165,603</u>

The accompanying notes are an integral part of these financial statements

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Fiduciary Net Position
As of June 30, 2019**

	<u>School Activity Funds</u>	<u>Total</u>
Assets		
Cash and cash equivalents	<u>\$ 358,068</u>	<u>\$ 358,068</u>
Total assets	<u>358,068</u>	<u>358,068</u>
Liabilities		
Due to student groups	<u>358,068</u>	<u>358,068</u>
Total liabilities	<u><u>\$ 358,068</u></u>	<u><u>\$ 358,068</u></u>

The accompanying notes are an integral part of these financial statements

COVINGTON INDEPENDENT SCHOOL DISTRICT

Notes to the Financial Statements

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The Covington Independent Board of Education (Board), a five-member group, is the level of government which has oversight responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of the Covington Independent School District (District). The District receives funding from local, state and federal government sources and must comply with the commitment requirements of these funding source entities. However, the District is not included in any other governmental "reporting entity" as defined in Section 2100, *Codification of Governmental Accounting and Financial Reporting Standards*. Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to develop policies which may influence operations, and primary accountability for fiscal matters.

The District, for financial purposes, includes all of the funds and account groups relevant to the operation of the Covington Independent Board of Education. The financial statements presented herein do not include funds of groups and organizations, which although associated with the school system, have not originated within the Board itself such as Parent-Teacher Associations, etc.

The financial statements of the District include those of separately administered organizations that are controlled by or dependent on the Board. Control or dependence is determined on the basis of budget adoption, funding and appointment of the respective governing board.

Based on the foregoing criteria, the financial statements of the following organization are included in the accompanying financial statements:

Covington Independent School District Finance Corporation - The Board authorized the establishment of the Covington Independent School District Finance Corporation (a non-profit, non-stock, public and charitable corporation organized under the School Bond Act and KRS 273 and KRS 58.180) as an agency of the District for financing the costs of school building facilities. The Board Members of the Covington Independent Board of Education also comprise the Corporation's Board of Directors.

Basis of Presentation

District-wide Financial Statements – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

The district-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the district-wide statements and the statements for governmental funds.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Notes to the Financial Statements (Continued)

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Presentation (Continued)

The district-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements – Fund financial statements report detailed information about the District. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the changes in total net position. Proprietary funds and fiduciary funds are reported using the economic resources measurement focus.

The District has the following funds:

I. Governmental Fund Types

- (A) The General Fund is the primary operating fund of the District. It accounts for financial resources used for general types of operations. This is a budgeted fund and any unrestricted fund balances are considered as resources available for use. This is a major fund of the District.
- (B) The Special Revenue Fund accounts for proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to disbursements for specified purposes. It includes federal financial programs where unused balances are returned to the grantor at the close of specified project periods as well as the state grant programs. Project accounting is employed to maintain integrity for the various sources of funds. The separate projects of federally funded grant programs are identified in the schedule of expenditures of federal awards included in this report on page 68. This is a major fund of the District.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Presentation (Continued)

I. Governmental Fund Types (continued)

(C) Capital Project Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment (other than those financed by Proprietary Funds).

1. The Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund receives those funds designated by the state as Capital Outlay funds and is restricted for use in financing projects identified in the District's facility plan.
2. The Facility Support Program of Kentucky Fund (FSPK) accounts for funds generated by the building tax levy required to participate in the School Facilities Construction Commission's construction funding and state matching funds, where applicable. Funds may be used for projects identified in the District's facility plan.
3. The Construction Fund accounts for proceeds from sales of bonds and other revenues to be used for authorized construction. This District is committed to construction contracts in the amount of \$597,290 for ongoing projects.

II. Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest and related cost; and, for the payment of interest on general obligation notes payable, as required by Kentucky Law.

III. Proprietary Fund (Enterprise Fund)

The School Food Service Fund is used to account for school food service activities, including the National School Lunch Program, which is conducted in cooperation with the U.S. Department of Agriculture (USDA). The Food Service fund is a major fund of the District.

IV. Fiduciary Fund Type (Agency and Trust Funds)

The Activity Funds account for activities of student groups and other types of activities requiring clearing accounts. These funds are accounted for in accordance with Uniform Program of Accounting for School Activity Funds.

The District applies all Governmental Accounting Standards Board (GASB) pronouncements to proprietary funds as well as the Financial Accounting Standards Board (FASB) pronouncements issued on or before November 30, 1989 unless those pronouncements conflict with or contradict GASB pronouncements.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Notes to the Financial Statements (Continued)

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Accounting

The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. District-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues – Exchange and Non-exchange Transactions – Revenues resulting from exchange transactions, in which each party receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of the fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenues from nonexchange transactions must also be available before they can be recognized.

Unearned Revenue – Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenue.

Expenses/Expenditures – On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

Taxes

Property Tax Revenues – Property taxes are levied each September on the assessed value listed as of the prior January 1, for all real and personal property in the county. The billings are considered due upon receipt by the taxpayer; however, the actual date is based on a period ending 30 days after the tax bill mailing. Property taxes collected are recorded as revenues in the fiscal year for which they were levied. All taxes collected are initially deposited into the General Fund and then transferred to the appropriate fund.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Notes to the Financial Statements (Continued)

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Budgetary Process

Budgetary Basis of Accounting: The District's budgetary process accounts for certain transactions on a basis other than Generally Accepted Accounting Principles (GAAP) of the United States of America. The major differences between the budgetary basis and the GAAP basis are:

Revenues are recorded when received in cash (budgetary) as opposed to when susceptible to accrual (GAAP).

Expenditures are recorded when paid in cash (budgetary) as opposed to when susceptible to accrual (GAAP).

Cash and Cash Equivalents

The District considers demand deposits, money market funds, and other investments with an original maturity of 90 days or less, to be cash equivalents.

Fair Value Measurements

Generally accepted accounting principles has established a three-level hierarchy for fair value measurements based on transparency of valuation inputs as of the measurement date. The hierarchy is based on the lowest level of input that is significant to the fair value measurement. The three levels are defined as follows: Level 1 inputs are unadjusted quoted prices for identical assets in active markets; Level 2 inputs are observable quoted prices for similar assets in active markets; Level 3 inputs are unobservable and reflect management's best estimate of what market participants would use as fair value.

In February 2015, the GASB issued Statement No. 72, Fair Value Measurement and Application. This Statement provides guidance for determining a fair value measurement for financial reporting purposes. This Statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements.

Inventories

Supplies and materials are charged to expenditures when purchased, except for inventories in the Proprietary Fund, which are capitalized at the lower of cost or market.

Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the district-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the district-wide statement of net position and in the respective funds.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of one thousand dollars, with the exception of computers, digital cameras and real property, for which there is no threshold. The District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives for both general capital assets and proprietary fund assets:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>
Buildings and improvements	25-50 years
Land improvements	20 years
Technology equipment	5 years
Vehicles	5-10 years
General equipment	10 years
Food service equipment	10-12 years
Furniture and fixtures	7 years
Other	10 years

Accumulated Unpaid Sick Leave Benefits

Upon retirement from the school system, an employee will receive from the District an amount equal to 30% of the value of accumulated sick leave. Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the District's experience of making termination payments. The entire compensated absence liability is reported on the district-wide financial statements.

Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental and business-type activities columns of the statements of net position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the district-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources.

However, claims and judgments, the noncurrent portion of capital leases, accumulated sick leave, contractually required pension contributions and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, payments made within sixty days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

Fund Balance Reserves

Beginning with fiscal year 2012 the District implemented GASB Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on the District's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

Nonspendable fund balance - amounts that are not in a spendable form (such as inventory) or are required to be maintained intact;

Restricted fund balance – amounts constrained to specific purposes by their providers (such as grantors, bondholders and higher levels of government), through constitutional provisions, or by enabling legislation.

Committed fund balance – amounts constrained to specific purposes by the District itself, using its decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the District takes the action to remove or change the constraint.

Assigned fund balance – amounts the District intends to use for specific purpose (such as encumbrances); intent can be expressed by the District or by an official or body to which the District delegates the authority.

Unassigned fund balance – amounts that are available for purpose; positive amounts are reported only in the General fund.

It is the Board's practice to liquidate funds when conditions have been met releasing these funds from legal, contractual, Board or managerial obligations, using restricted funds first, followed by committed funds, assigned funds, then unassigned funds.

Encumbrances are not liabilities and are not recorded as expenditures until receipt of material or service. Encumbrances remaining open at the end of the fiscal year are automatically re-budgeted in the following fiscal year. Encumbrances are considered a managerial assignment of fund balance in the governmental funds balance sheet.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net Position

Net position represents the difference between assets and liabilities. Net position invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, those revenues are primarily charges for meals provided by the various schools.

Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and as non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County Employees Retirement System Non-Hazardous (CERS) and Teachers Retirement System of the State of Kentucky (TRS) and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the pensions. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Postemployment Benefits Other than Pensions (OPEB)

For purposes of measuring the liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Teachers' Retirement System of the State of Kentucky (TRS) and additions to/deductions from TRS's fiduciary net position have been determined on the same basis as they are reported by TRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 2 ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amounts of assets, liabilities, designated fund balances, and disclosure of contingent assets and liabilities at the date of the general purpose financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTE 3 CASH AND CASH EQUIVALENTS

The District maintains its cash in bank deposit accounts which, at times, exceed federally insured limits. The amounts exceeding the federally insured limits are covered by a collateral agreement and the collateral is held by the pledging banks' trust departments in the District's name. The District has not experienced any losses in such accounts and the District believes it is not exposed to any significant credit risk on cash and cash equivalents.

NOTE 4 CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2019 was as follows:

<u>Governmental Activities</u>	Balance June 30, 2018	Additions	Deductions	Balance June 30, 2019
Land	\$ 1,393,260	\$ -	\$ -	\$ 1,393,260
Land improvements	671,391	-	-	671,391
Buildings and improvements	39,920,934	8,066,122	-	47,987,056
Technology equipment	2,530,660	974,917	753,126	2,752,451
Vehicles	2,185,687	151,219	127,389	2,209,517
General equipment	399,861	46,360	1,200	445,021
Construction in progress	11,963,954	1,618,294	8,066,122	5,516,126
Totals at historical cost	59,065,747	10,856,912	8,947,837	60,974,822
Less: accumulated depreciation				
Land improvements	667,714	2,202	-	669,916
Buildings and improvements	23,426,335	877,084	-	24,303,419
Technology equipment	1,936,578	308,094	679,074	1,565,598
Vehicles	1,280,927	265,824	127,389	1,419,362
General equipment	350,711	15,043	1,200	364,554
Total accumulated depreciation	27,662,265	1,468,247	807,663	28,322,849
Governmental activities capital assets - net	\$ 31,403,482	\$ 9,388,665	\$ 8,140,174	\$ 32,651,973
<u>Business - Type Activities</u>				
General equipment	\$ 386,840	\$ -	\$ -	\$ 386,840
Technology equipment	2,400	-	-	2,400
Totals at historical cost	389,240	-	-	389,240
Less: accumulated depreciation				
General equipment	223,823	24,513	-	248,336
Technology equipment	2,399	-	-	2,399
Total accumulated depreciation	226,222	24,513	-	250,735
Business - type activities capital assets - net	\$ 163,018	\$ (24,513)	\$ -	\$ 138,505

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 4 CAPITAL ASSETS (CONTINUED)

Depreciation expense by function for the fiscal year ended June 30, 2019 was as follows:

	<u>Governmental</u>	<u>Business-Type</u>
Instructional	\$ 704,052	\$ -
Student support services	176	-
District administration	56,572	-
School administration	34,221	-
Business support services	1,485	-
Plant operation and maintenance	551,235	-
Student transportation	120,506	-
Food service	-	24,513
Total	<u>\$ 1,468,247</u>	<u>\$ 24,513</u>

NOTE 5 ACCUMULATED UNPAID SICK LEAVE BENEFITS

Upon providing proof of qualification as an annuitant from the Kentucky Teacher's Retirement System, certified and classified employees will receive from the District an amount equal to 30% of the value of accumulated sick leave. At June 30, 2019 this amount totaled approximately \$697,281 for those employees with twenty-seven or more years of experience.

NOTE 6 LEASE OBLIGATIONS AND BONDED DEBT

The amount shown in the accompanying financial statements as bond obligations represents the District's future obligations to make bond payments relating to the bonds issued.

The original amount of each issue, the issue date, and interest rates are summarized below:

<u>Issue Date</u>	<u>Proceeds</u>	<u>Rates</u>
May 15, 2008	\$ 1,030,000	2.200% - 3.300%
June 1, 2009	1,255,000	1.400% - 4.500%
July 1, 2010	176,764	1.000% - 3.300%
October 1, 2012	1,090,000	1.100% - 2.625%
July 1, 2012	265,448	2.000% - 2.750%
October 1, 2014	2,835,000	2.000% - 3.125%
March 1, 2015	2,530,000	2.000% - 3.000%
July 1, 2016	8,300,000	2.000% - 2.750%
October 1, 2016	1,635,000	2.000% - 3.000%
September 1, 2017	3,245,000	1.100% - 3.150%

The District, through the General Fund (including utility taxes and the Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund) is obligated to make lease payments in amounts sufficient to satisfy debt service requirements on bonds issued by the Kenton County Fiscal Court and the Covington Independent School District Finance Corporation to construct school facilities.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Notes to the Financial Statements (Continued)

NOTE 6 LEASE OBLIGATIONS AND BONDED DEBT (CONTINUED)

The District entered into "participation agreements" with the School Facility Construction Commission (Commission). The Commission was created by the Kentucky General Assembly for the purpose of assisting local school districts in meeting school construction needs. Note 17 sets forth the amount to be paid by the District and the Commission for each year until maturity of all bond issues. The liability for the total bond amount remains with the District and, as such, the total principal has been recorded in the financial statements.

All issues may be called prior to maturity and redemption premiums are specified in each issue. Assuming no bonds are called prior to scheduled maturity, the minimum obligations of the District, including amounts to be paid by the Commission, at June 30, 2019 for debt service (principal and interest) are reported in Note 17.

NOTE 7 RETIREMENT PLANS

The District's employees are provided with two pension plans, based on each position's college degree requirement. The County Employees Retirement System covers employees whose position does not require a college degree or teaching certification. The Kentucky Teachers Retirement System covers positions requiring teaching certification or otherwise requiring a college degree.

General information about the County Employees Retirement System Non-Hazardous

Plan description

Employees whose positions do not require a degree beyond a high school diploma are covered by the CERS, a cost-sharing multiple-employer defined benefit pension plan administered by the Kentucky Retirement System, an agency of the Commonwealth of Kentucky. Under the provisions of the Kentucky Revised Statute ("KRS") Section 61.645, the Board of Trustees of the Kentucky Retirement System administers CERS and has the authority to establish and amend benefit provisions. The Kentucky Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for CERS. That report may be obtained from <http://kyret.ky.gov/>.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 7 RETIREMENT PLANS (CONTINUED)

Benefits provided

CERS provides retirement, health insurance, death and disability benefits to Plan employees and beneficiaries. Employees are vested in the plan after five years' service. For retirement purposes, employees are grouped into three tiers, based on hire date:

Tier 1	Participation date	Before September 1, 2008
	Unreduced retirement	27 years service or 65 years old
	Reduced retirement	At least 5 years service and 55 years old At least 25 years service and any age
Tier 2	Participation date	September 1, 2008 - December 31, 2013
	Unreduced retirement	At least 5 years service and 65 years old Or age 57+ and sum of service years plus age equal 87
	Reduced retirement	At least 10 years service and 60 years old
Tier 3	Participation date	After December 31, 2013
	Unreduced retirement	At least 5 years service and 65 years old Or age 57+ and sum of service years plus age equal 87
	Reduced retirement	Not available

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years' service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive the health insurance benefit after at least 180 months of service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. One month's service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's spouse will receive the higher of the normal death benefit and \$10,000 plus 75% of the decedent's monthly average rate of pay. If the surviving spouse remarries, the monthly rate will be recalculated to 25% of the decedent's monthly average. Any dependent child will receive 50% of the decedent's monthly final rate of pay up to 75% for all dependent children. Five years' service is required for nonservice-related disability benefits.

Contributions

Required contributions by the employee are based on the following tier:

	<u>Required contribution</u>
Tier 1	5%
Tier 2	5% + 1% for insurance
Tier 3	5% + 1% for insurance

COVINGTON INDEPENDENT SCHOOL DISTRICT

Notes to the Financial Statements (Continued)

NOTE 7 RETIREMENT PLANS (CONTINUED)

The contribution requirement for CERS for the year ended June 30, 2019, was \$2,481,009, which consisted of \$1,981,277 from the District and \$499,732 from the employees. Total contributions for the year ended June 30, 2018 and 2017 were \$2,175,113 and \$2,026,816, respectively. The contributions have been contributed in full for fiscal years 2019, 2018 and 2017.

General information about the Teachers' Retirement System of the State of Kentucky

Plan description

Teaching certified employees of the District and other employees whose positions require at least a college degree are provided pensions through the Teachers' Retirement System of the State of Kentucky—a cost-sharing multiple-employer defined benefit pension plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the Commonwealth. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the KRS. TRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at <https://trs.ky.gov/administration/financial-reports-information/>.

Benefits provided

For employees who have established an account in a retirement system administered by the Commonwealth prior to July 1, 2008, employees become vested when they complete five (5) years of credited service. To qualify for monthly retirement benefits, payable for life, employees must either:

- 1.) Attain age fifty-five (55) and complete five (5) years of Kentucky service, or
- 2.) Complete 27 years of Kentucky service.

Employees that retire before age 60 with less than 27 years of service receive reduced retirement benefits. Non-university employees with an account established prior to July 1, 2002 receive monthly payments equal to two (2) percent (service prior to July 1, 1983) and two and one-half (2.5) percent (service after July 1, 1983) of their final average salaries for each year of credited service. New employees (including second retirement accounts) after July 1, 2002 will receive monthly benefits equal to 2% of their final average salary for each year of service if, upon retirement, their total service less than ten years. New employees after July 1, 2002 who retire with ten or more years of total service will receive monthly benefits equal to 2.5% of their final average salary for each year of service, including the first ten years. In addition, employees who retire July 1, 2004 and later with more than 30 years of service will have their multiplier increased for all years over 30 from 2.5% to 3.0% to be used in their benefit calculation. Effective July 1, 2008, the System has been amended to change the benefit structure for employees hired on or after that date.

Final average salary is defined as the member's five (5) highest annual salaries for those with less than 27 years of service. Employees at least age 55 with 27 or more years of service may use their three (3) highest annual salaries to compute the final average salary. TRS also provides disability benefits for vested employees at the rate of sixty (60) percent of the final average salary. A life insurance benefit, payable upon the death of a member, is \$2,000 for active contributing employees and \$5,000 for retired or disabled employees.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Notes to the Financial Statements (Continued)

NOTE 7 RETIREMENT PLANS (CONTINUED)

Cost of living increases are one and one-half (1.5) percent annually. Additional ad hoc increases and any other benefit amendments must be authorized by the General Assembly.

Contributions

Contribution rates are established by Kentucky Revised Statutes. Non-university employees are required to contribute 12.855% of their salaries to the System. University employees are required to contribute 10.400% of their salaries. KRS 161.580 allows each university to reduce the contribution of its employees by 2.215%; therefore, university employees contribute 8.185% of their salary to TRS. The contribution requirement for TRS for the year ended June 30, 2019, was \$3,975,944, which consisted of \$1,063,408 from the District and \$2,912,535 from the employees. Total contributions for the year ended June 30, 2018 and 2017 were \$3,814,606 and \$3,910,150, respectively. The contributions have been contributed in full for fiscal years 2019, 2018 and 2017.

The Commonwealth of Kentucky, as a non-employer contributing entity, pays matching contributions at the rate of 13.105% of salaries for local school district and regional cooperative employees hired before July 1, 2008 and 14.105% for those hired after July 1, 2008. For local school district and regional cooperative employees whose salaries are federally funded, the employer contributes 16.105% of salaries. If an employee leaves covered employment before accumulating five (5) years of credited service, accumulated employee pension contributions plus interest are refunded to the employee upon the member's request.

Medical Insurance Plan

Plan description

In addition to the pension benefits described above, KRS 161.675 requires TRS to provide post-employment healthcare benefits to eligible employees and dependents. The TRS Medical Insurance Fund is a cost-sharing multiple employer defined benefit plan. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to employees under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. Once retired employees and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

Funding policy

In order to fund the post-retirement healthcare benefit, 6.59% of the gross annual payroll of employees before July 1, 2008 is contributed. 3.75% is paid by member contributions, 0.16% is credited to the Commonwealth, and 3.00% is contributed by the employer. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 7 RETIREMENT PLANS (CONTINUED)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the District reported a liability for its proportionate share of the net pension liability for CERS. The District did not report a liability for the District's proportionate share of the net pension liability for TRS because the Commonwealth of Kentucky provides the pension support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the net pension liability, the related Commonwealth support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the CERS net pension liability	\$ 21,444,207
Commonwealth's proportionate share of the TRS net pension liability associated with the District	<u>84,710,626</u>
	<u>\$ 106,154,833</u>

The net pension liability for each plan was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

The District's proportion of the net pension liability for CERS was based on the actual liability of the employees and former employees relative to the total liability of the System as determined by the actuary. At June 30, 2018, the District's proportion was 0.352104%.

For the year ended June 30, 2019, the District recognized pension expense of \$2,417,542 related to CERS and \$4,096,325 related to TRS. The District also recognized a reduction of expense of \$16,372,187 and a reduction of revenue of \$16,372,187 for TRS support provided by the Commonwealth due to a change in assumptions. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 7 RETIREMENT PLANS (CONTINUED)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 699,450	\$ 313,898
Difference between expected and actual experience	997,171	1,254,300
Changes of assumptions	2,095,723	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	364,336	135,423
District contributions subsequent to the measurement date	1,981,277	-
Total	\$ 6,137,957	\$ 1,703,621

\$1,981,277 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2020	\$ 1,800,449
2021	953,264
2022	(185,559)
2023	(115,095)
2024	-

Actuarial assumptions

The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	CERS	TRS
Inflation	2.30%	3.00%
Projected salary increases	3.05%	3.5-7.3%
Investment rate of return, net of investment expense and inflation	6.25%	7.50%

COVINGTON INDEPENDENT SCHOOL DISTRICT

Notes to the Financial Statements (Continued)

NOTE 7 RETIREMENT PLANS (CONTINUED)

For CERS, mortality rates used for active members was RP-2000 Combined Mortality table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

For TRS, Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on a projection of Scale BB to 2025 set forward two years for males and one year for females. The actuarial assumptions used were based on the results of an actuarial experience study for the period July 1, 2010 to June 30, 2015 adopted by the Board on November 19, 2016.

For CERS, the long-term expected return on plan assets is reviewed as part of the regular experience studies prepared every five years. The most recent analysis, performed for the period covering fiscal years 2008 through 2013, is outlined in a report dated April 30, 2014. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

For TRS, the long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's and CERS's investment consultant, are summarized in the following table:

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 7 RETIREMENT PLANS (CONTINUED)

<u>Asset Class</u>	<u>TRS Target Allocation</u>	<u>TRS Long-Term Expected Real Rate of Return</u>	<u>CERS Target Allocation</u>	<u>CERS Long-Term Expected Real Rate of Return</u>
US equity	40.0%	4.20%		
US large cap			5.0%	4.50%
US mid cap			6.0%	4.50%
US small cap			6.5%	5.50%
International developed			12.5%	6.50%
Emerging markets			5.0%	7.25%
International Equity	22.0%	5.20%		
Global bonds			4.0%	3.00%
Global credit			2.0%	3.75%
Emerging market debt			5.0%	6.00%
Private equity	7.0%	6.30%	10.0%	6.50%
High yield			7.0%	5.50%
Illiquid private			10.0%	8.50%
Fixed income	15.0%	1.20%		
Additional categories	8.0%	3.30%	10.0%	7.00%
Real estate	6.0%	3.80%	5.0%	9.00%
Absolute return			10.0%	5.00%
Cash	2.0%	0.90%	2.0%	1.50%
Total	<u>100%</u>		<u>100%</u>	

Discount rate

For CERS, the discount rate used to measure the total pension liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that contributions from plan employees and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.25%. The long-term investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

For TRS, the discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at statutorily required rates, adjusted by 95%, for all fiscal years in the future. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of CERS and TRS proportionate share of net pension liability to changes in the discount rate

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 7 RETIREMENT PLANS (CONTINUED)

The following table presents the net pension liability of the District, calculated using the discount rates selected by each pension system, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
CERS	5.25%	6.25%	7.25%
District's proportionate share of net pension liability	\$ 26,996,035	\$ 21,444,207	\$ 16,792,747
TRS	6.50%	7.50%	8.50%
District's proportionate share of net pension liability	-	-	-

Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial reports of both CERS and TRS.

NOTE 8 OPEB PLANS

General information about the Teachers' Retirement System OPEB Plan

Plan description

Teaching-certified employees of the Covington Independent School District are provided OPEBs through the Teachers' Retirement System of the State of Kentucky (TRS) – a cost-sharing multiple-employer defined benefit OPEB plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of Kentucky and therefore is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at <https://trs.ky.gov/administration/financial-reports-information/>.

The state reports a liability, deferred outflows of resources and deferred inflows of resources, and expense as a result of its statutory requirement to contribute to the TRS Medical Insurance and Life Insurance Plans. The following information is about the TRS plans.

Medical Insurance Plan

Plan description

In addition to the OPEB benefits described above, Kentucky Revised Statute 161.675 requires TRS to provide post-employment healthcare benefits to eligible members and dependents. The TRS Medical Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 8 OPEB PLANS (CONTINUED)

Benefits provided

To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to members under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. TRS retired members are given a supplement to be used for payment of their health insurance premium. The amount of the member's supplement is based on a contribution supplement table approved by the TRS Board of Trustees. The retired member pays premiums in excess of the monthly supplement. Once retired members and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

Contributions

In order to fund the post-retirement healthcare benefit, seven and one-half percent (7.50%) of the gross annual payroll of members is contributed. Three and three quarters percent (3.75%) is paid by member contributions and three quarters percent (.75%) from state appropriation and three percent (3.00%) from the employer. The state contributes the net cost of health insurance premiums for members who retired on or after July 1, 2010 who are in the non-Medicare eligible group. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

General information about the County Employees Retirement System Non-Hazardous OPEB Plan

Plan description

Employees whose positions do not require a degree beyond a high school diploma are covered by the CERS, a cost-sharing multiple-employer defined benefit pension plan administered by the Kentucky Retirement System, an agency of the Commonwealth of Kentucky. Under the provisions of the Kentucky Revised Statute ("KRS") Section 61.645, the Board of Trustees of the Kentucky Retirement System administers CERS and has the authority to establish and amend benefit provisions. The Kentucky Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for CERS.

Benefits provided

CERS provides health insurance, death and disability benefits to Plan employees and beneficiaries. Employees are vested in the plan after five years' service. For retirement purposes, employees are grouped into three tiers, based on hire date. See Note 7 for tier classifications.

Contributions

Required contributions by the employee are based on the tier disclosed in Note 7.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 8 OPEB PLANS (CONTINUED)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At June 30, 2019, the Covington Independent School District reported a liability of \$17,674,394 for its proportionate share of the collective net OPEB liability that reflected a reduction for state OPEB support provided to the District. The collective net OPEB liability was measured as of June 30, 2018, and the total OPEB liability used to calculate the collective net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2018, the District's proportion was .61 percent for TRS and .35% for CERS, which was the same as its proportion measured as of June 30, 2017.

The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the CERS net OPEB liability	\$ 6,251,394
District's proportionate share of the TRS net OPEB liability	11,423,000
State's proportionate share of the net OPEB liability associated with the District	<u>9,844,000</u>
	<u><u>\$ 21,267,000</u></u>

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 8 OPEB PLANS (CONTINUED)

For the year ended June 30, 2019, the District recognized OPEB expense of \$689,410 and revenue of \$505,377 for support provided by the State. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual performance	\$ -	\$ 1,313,517
Net difference between projected and actual earnings on OPEB plan investments	-	477,598
Change of Assumptions	1,405,496	14,443
Changes in proportion and differences between employer contributions and proportionate share of contributions	113,551	460,944
District contributions subsequent to the measurement date	996,596	-
Total	\$ 2,515,643	\$ 2,266,502

Of the total amount reported as deferred outflows of resources related to OPEB, \$996,596 resulting from District contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

Year ended June 30:	
2020	\$ (138,349)
2021	(138,349)
2022	(138,349)
2023	(33,720)
2024	(298,688)

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 8 OPEB PLANS (CONTINUED)

Actuarial assumptions

The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	TRS	CERS
Investment rate of return	8.00%, net of OPEB plan investment expense, including inflation.	7.5%
Projected salary increases	3.50 - 7.20%, including inflation	4.00%, average
Inflation rate	3.00%	3.25%
Real Wage Growth	0.50%	
Wage Inflation	3.50%	
Healthcare cost trend rates		
Under 65	7.75% for FY 2018 decreasing to an ultimate rate of 5.00% by FY 2024	Initial trend starting at 7.50% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 5 years.
Ages 65 and Older	5.75% for FY 2018 decreasing to an ultimate rate of 5.00% by FY 2021	Initial trend starting at 5.50% and gradually decreasing to an ultimate trend rate of 5.00% over a period of 2 years.
Medicare Part B Premiums	0.00% for FY 2018 with an ultimate rate of 5.00% by 2030	
Municipal Bond Index Rate	3.89%	3.62%
Discount Rate	8.00%	5.85%
Single Equivalent Interest Rate	8.00%, net of OPEB plan investment expense, including inflation	

For TRS, mortality rates were based on the RP-2000 Combined Mortality Table projected to 2025 with projection scale BB and set forward two years for males and one year for females is used for the period after service retirement and for dependent beneficiaries. The RP-2000 Disabled Mortality Table set forward two years for males and seven years for females is used for the period after disability retirement.

For CERS, mortality rates were based on RP-2000 Combined Mortality Table projected to 2013 with projection scale BB and set back 1 year for females.

The remaining actuarial assumptions (e.g. initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2017 valuation were based on a review of recent plan experience done concurrently with the June 30, 2015 valuation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 8 OPEB PLANS (CONTINUED)

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>30 Year Expected Geometric Real Rate of Return</u>
Global Equity	58.0%	4.6%
Fixed Income	9.0%	1.2%
Real Estate	5.5%	3.8%
Private Equity	6.5%	6.3%
Other Additional Categories	20.0%	3.3%
Cash (LIBOR)	1.0%	0.9%
Total	<u>100.0%</u>	

Discount rate

For TRS, the discount rate used to measure the total OPEB liability was 8.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at statutorily required rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

For CERS, the discount rate used to measure the total OPEB liability was 5.85%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at statutorily required rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 8 OPEB PLANS (CONTINUED)

The following table presents the District's proportionate share of the collective net OPEB liability of the System, calculated using the discount rate, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	<u>1% Decrease (7.00%)</u>	<u>Current Discount Rate (8.00%)</u>	<u>1% Increase (9.00%)</u>
TRS			
District's net OPEB liability	\$ 13,395,000	\$ 11,423,000	\$ 9,780,000
	<u>1% Decrease (4.85%)</u>	<u>Current Discount Rate (5.85%)</u>	<u>1% Increase (6.85%)</u>
CERS			
District's net OPEB liability	\$ 8,119,559	\$ 6,251,394	\$ 4,660,060

Sensitivity of the District's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates

The following presents the District's proportionate share of the collective net OPEB liability, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
TRS			
District's net OPEB liability	\$ 9,472,000	\$ 11,423,000	\$ 13,830,000
	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
CERS			
District's net OPEB liability	\$ 4,654,225	\$ 6,251,394	\$ 8,133,997

OPEB plan fiduciary net position

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued TRS and CERS financial reports.

Life Insurance Plan

Plan description

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 8 OPEB PLANS (CONTINUED)

TRS administers the life insurance plan as provided by Kentucky Revised Statute 161.655 to eligible active and retired members. The TRS Life Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the life insurance plan may be made by the TRS Board of Trustees and the General Assembly.

Benefits provided

TRS provides a life insurance benefit of five thousand dollars payable for members who retire based on service or disability. TRS provides a life insurance benefit of two thousand dollars payable for its active contributing members. The life insurance benefit is payable upon the death of the member to the member's estate or to a party designated by the member.

Contributions

In order to fund the post-retirement life insurance benefit, three hundredths of one percent (.03%) of the gross annual payroll of members is contributed by the state.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At June 30, 2019, the Covington Independent School District did not report a liability for its proportionate share of the collective net OPEB liability for life insurance benefits because the State of Kentucky provides the OPEB support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the net OPEB liability	\$ -
State's proportionate share of the net OPEB liability associated with the District	<u>169,000</u>
	<u><u>169,000</u></u>

For the year ended June 30, 2019, the District recognized OPEB expense of \$-0- and revenue of \$5,864 for support provided by the State.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 8 OPEB PLANS (CONTINUED)

Actuarial assumptions

The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	7.50%, net of OPEB plan investment expense, including inflation.
Projected salary increases	3.50 - 7.20%, including inflation
Inflation rate	3.00%
Real Wage Growth	0.50%
Wage Inflation	3.50%
Municipal Bond Index Rate	3.89%
Discount Rate	7.50%
Single Equivalent Interest Rate	7.50%, net of OPEB plan investment expense, including inflation

Mortality rates were based on the RP-2000 Combined Mortality Table projected to 2025 with projection scale BB and set forward two years for males and one year for females is used for the period after service retirement and for dependent beneficiaries. The RP-2000 Disabled Mortality Table set forward two years for males and seven years for females is used for the period after disability retirement.

The remaining actuarial assumptions (e.g. initial per capita costs, rate of plan participation, rates of plan election, etc.) used in the June 30, 2017 valuation were based on a review of recent plan experience done concurrently with the June 30, 2015 valuation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 8 OPEB PLANS (CONTINUED)

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

Asset Class*	Target Allocation	30 Year Expected Geometric Real Rate of Return
U.S. Large Cap Equity	40.0%	4.2%
International Equity	23.0%	5.2%
Fixed Income	18.0%	1.2%
Real Estate	6.0%	3.8%
Private Equity	5.0%	6.3%
Other Additional Categories	6.0%	3.3%
Cash (LIBOR)	2.0%	0.9%
Total	<u>100.0%</u>	

** As the LIF investment policy is to change, the above reflects the pension allocation and returns that achieve the target 7.5% long-term rate of return*

Discount rate

The discount rate used to measure the total OPEB liability for life insurance was 7.50%. The projection of cash flows used to determine the discount rate assumed that the employer contributions will be made at statutorily required rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

The following table presents the District's proportionate share of the collective net OPEB liability of the System, calculated using the discount rate of 7.50%, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
District's net OPEB liability	\$ -	\$ -	\$ -

OPEB plan fiduciary net position

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued TRS financial report.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 9 CONTINGENCIES

Grant Fund Approval

The District receives funding from federal, state, and local government agencies and private contributions. These funds are to be used for designated purposes only. For government agency grants, if the grantor's review indicates that the funds have not been used for the intended purpose, the grantors may request a refund of monies advanced or refuse to reimburse the District for its disbursements. The amount of such future refunds and unreimbursed disbursements, if any, is not expected to be significant. Continuation of the District's grant programs is predicated upon the grantors' satisfaction that the funds provided are being spent as intended and the grantors' intent to continue the programs.

NOTE 10 INSURANCE AND RELATED ACTIVITIES

The District is exposed to various forms of loss of assets associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, etc. Each of these risk areas are covered through the purchase of commercial insurance. The District has purchased certain policies which are retrospectively rated, which includes workers' compensation insurance.

NOTE 11 RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. To obtain insurance for errors and omissions, and general liability coverage, the District participates in the Kentucky School Boards Insurance Trust Liability Insurance Fund. These public entity risk pools operate as common risk management and insurance programs for all school districts and other tax supported educational agencies of Kentucky who are members of the Kentucky School Boards Association. The District pays an annual premium to each fund for coverage. The Liability Insurance fund pays insurance premiums of the participating members established by the insurance carrier. The Trust can terminate coverage if it is unable to obtain acceptable excess general liability coverage and for any reason by giving ninety (90) days' notice. In the event the Trust terminated coverage, any amount remaining in the Fund (after payment of operational and administrative costs and claims for which coverage was provided) would be returned to the member on a pro rata basis.

The District is self-insured for unemployment insurance benefits. The District reimburses the state for any claims paid. The District purchases workers' compensation insurance through the Kentucky School Boards Insurance Trust. In addition, the District continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 12 DEFICIT OPERATING/FUND BALANCES

The Day Care Fund currently a deficit fund balance of \$256,207 at fiscal year-end. The following funds have operations that resulted in a current year deficit of revenues over expenditures, resulting in a corresponding reduction of fund balance:

General Fund	\$	1,327,559
Construction Fund		1,170,331
Building Fund		290,193
Day Care Funds		1,963
Holmes High School		5,560
Holmes Middle School		5,581
Sixth District Elementary School		554

NOTE 13 COBRA

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put the District at risk for a substantial loss (contingency).

NOTE 14 CONTINGENT LIABILITY

The District is a participant in the Kentucky School Board Insurance Trust in which the District purchases general liability and workers' compensation insurance. As of June 30, 2019, the District has paid its portion of the deficit in the trust. No contingent liability needs to be recorded in the District Wide Financial Statements.

NOTE 15 TRANSFER OF FUNDS

The following transfers were made during the year.

From Fund	To Fund	Purpose	Amount
Food Service Fund	General Fund	Indirect Costs Transfer	\$ 191,116
General Fund	Special Revenue Fund	Matching	89,564
Special Revenue Fund	Special Revenue Fund	NCLB Transfer	308,864
General Fund	Day Care Fund	Operations	125,997
Capital Outlay Fund	Debt Service Fund	Debt Service	185,016
Capital Outlay Fund	Construction Fund	Construction	146,244
Building Fund	Debt Service Fund	Debt Service	1,671,546
Construction Fund	Debt Service Fund	Debt Service	9,926
General Fund	Construction Fund	Construction	283,065

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 16 ON-BEHALF PAYMENTS

For the year ended June 30, 2019 total payments of \$12,008,730 were made for life insurance, health insurance, TRS matching and administrative fees by the Commonwealth of Kentucky on behalf of the District. These payments were recognized as on-behalf payments and recorded in the appropriate revenue and expense accounts on the statement of activities.

General Fund	\$ 11,183,294
Debt Service	609,849
Day Care	49,984
Food Service	<u>165,603</u>
 Total On-Behalf	 <u><u>\$ 12,008,730</u></u>

NOTE 17 SCHEDULE OF LONG-TERM OBLIGATIONS

2008B, 2009, 2012, 2014, 2015, 2016, 2016B, 2017 and KISTA Bus Loans

Fiscal Year	Covington Independent School District			KY School Facilities Construction Commission			Total Requirements
	Principal	Interest	Total	Principal	Interest	Total	
2019-2020	\$ 509,632	\$ 226,234	\$ 735,866	\$ 547,372	\$ 268,930	\$ 816,302	\$ 1,552,168
2020-2021	542,138	214,957	757,095	567,862	256,400	824,262	1,581,357
2021-2022	510,874	202,810	713,684	589,126	243,332	832,458	1,546,142
2022-2023	528,888	192,177	721,065	611,112	229,788	840,900	1,561,965
2023-2024	535,451	180,812	716,263	634,549	215,045	849,594	1,565,857
2024-2025	555,464	169,179	724,643	659,536	199,015	858,551	1,583,194
2025-2026	576,572	155,611	732,183	668,428	181,353	849,781	1,581,964
2026-2027	555,730	141,170	696,900	629,270	162,967	792,237	1,489,137
2027-2028	577,406	127,159	704,565	652,594	145,685	798,279	1,502,844
2028-2029	584,841	112,021	696,862	610,159	127,438	737,597	1,434,459
2029-2030	544,235	96,099	640,334	560,765	110,666	671,431	1,311,765
2030-2031	428,730	80,898	509,628	586,270	95,857	682,127	1,191,755
2031-2032	374,894	68,949	443,843	485,106	79,766	564,872	1,008,715
2032-2033	389,322	58,431	447,753	500,678	66,814	567,492	1,015,245
2033-2034	405,769	47,298	453,067	469,231	53,789	523,020	976,087
2034-2035	419,972	35,553	455,525	495,028	40,525	535,553	991,078
2035-2036	442,773	23,082	465,855	522,227	26,219	548,446	1,014,301
2036-2037	454,227	9,967	464,194	545,773	10,964	556,737	1,020,931
2037-2038	102,247	1,664	103,911	97,753	1,592	99,345	203,256
	<u>\$ 9,039,165</u>	<u>\$ 2,144,071</u>	<u>\$ 11,183,236</u>	<u>\$ 10,432,839</u>	<u>\$ 2,516,145</u>	<u>\$ 12,948,984</u>	<u>\$ 24,132,220</u>

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 17 SCHEDULE OF LONG-TERM OBLIGATIONS (CONTINUED)

A summary of the changes in the outstanding principal and accrued sick leave for the District during the fiscal year ended June 30, 2019, is as follows:

<u>Governmental Activities</u>	<u>Balance July 1, 2018</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance June 30, 2019</u>
Bond Obligations	\$ 21,389,574	\$ -	\$ 1,917,570	\$ 19,472,004
Sick Leave	\$ 616,391	\$ 173,120	\$ 92,230	\$ 697,281

NOTE 18 INVESTMENTS AT FAIR VALUE

Current accounting and reporting standards define fair value, establish a three-level hierarchy for fair value measurements based on transparency of valuation inputs and require disclosures about fair value measurements. The hierarchy is based on the lowest level of input that is significant to the fair value measurement. The three levels are defined as follows:

Level 1 - Inputs are unadjusted quoted prices for identical assets in active markets.

Level 2 - Inputs are observable quoted prices for similar assets in active markets.

Level 3 - Inputs are unobservable and reflect our best estimate of what market participants would use as fair value.

Investments consisted of the following at June 30, 2019:

	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Total</u>
Brokered certificates of deposit	\$ 6,214,600	\$ -	\$ -	\$ 6,214,600
Total investments	\$ 6,214,600	\$ -	\$ -	\$ 6,214,600

The following is a description of the valuation methodologies used for investments measured at fair value on a recurring basis and recognized in the accompanying statement of financial position, as well as the general classification pursuant to the valuation hierarchy. There were no valuations using Level 2 or 3 inputs.

Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. Level 1 securities include brokered certificates of deposit. If quoted market prices are not available, then fair values are estimated by using pricing models or quoted prices of securities with similar characteristics.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to the Financial Statements
(Continued)**

NOTE 19 OPERATING LEASES

The District entered into a lease agreement for technology equipment expiring in 2023. Expenditures for the operating leases totaled \$219,298 for the year ended June 30, 2019. Future minimum annual payments required under the operating lease at June 30, 2019 are as follows:

	Year Ending June 30,	Operating Lease Payable
	2019-2020	\$ 362,928
	2020-2021	173,631
	2021-2022	173,631
	2022-2023	173,631
Total minimum payments		\$ 883,821

NOTE 20 CORRECTION OF ERROR

During the year ended June 30, 2019, amounts were corrected for deferred outflows and deferred inflows related to the net pension liability and the net OPEB liability that were overstated in prior years. The following shows the effect on the preceding period change in net position for the prior period adjustment as well as cumulative effect on the change in net position as of the beginning of fiscal year 2019.

	As Previously Reported	Prior Period Adjustment	As Restated
Deferred outflows, as of June 30, 2018	\$ 12,858,545	\$(3,258,764)	\$ 9,599,781
Deferred inflows, as of June 30, 2018	3,190,345	(583,591)	2,606,754
Cumulative effect of the change on restricted net position as of July 1, 2018	\$ (15,101,307)	\$(2,675,173)	\$ (17,776,480)

NOTE 21 SUBSEQUENT EVENTS

Subsequent events were considered through October 30, 2019, which represents the release date of our report.

SUPPLEMENTARY
INFORMATION

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Combining Balance Sheet – Nonmajor Governmental Funds
As of June 30, 2019**

	<u>Capital Outlay Fund</u>	<u>Building Fund</u>	<u>Construction Fund</u>	<u>Debt Service Fund</u>	<u>Total Non-major Government Funds</u>
Assets					
Current:					
Cash and cash equivalents	\$ -	\$ 111,757	\$ 659,642	\$ -	\$ 771,399
Total current	<u>\$ -</u>	<u>\$ 111,757</u>	<u>\$ 659,642</u>	<u>\$ -</u>	<u>\$ 771,399</u>
 Liabilities and Fund Balances					
Liabilities:					
Accounts payable	\$ -	\$ -	\$ 62,352	\$ -	\$ 62,352
Total current	<u>-</u>	<u>-</u>	<u>62,352</u>	<u>-</u>	<u>62,352</u>
 Fund Balances:					
Restricted:					
Other	\$ -	\$ 111,757	\$ 597,290	\$ -	\$ 709,047
Total fund balances	<u>-</u>	<u>111,757</u>	<u>597,290</u>	<u>-</u>	<u>709,047</u>
Total liabilities and fund balances	<u>\$ -</u>	<u>\$ 111,757</u>	<u>\$ 659,642</u>	<u>\$ -</u>	<u>\$ 771,399</u>

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Combining Statement of Revenues, Expenditures and
Changes in Fund Balances – Nonmajor Governmental Funds
Year Ended June 30, 2019**

	<u>Capital Outlay Fund</u>	<u>Building Fund</u>	<u>Construction Fund</u>	<u>Debt Service Fund</u>	<u>Total Nonmajor Government Funds</u>
Revenues:					
Taxes	\$ -	\$ 858,640	\$ -	\$ -	\$ 858,640
State sources	331,260	522,713	-	609,849	1,463,822
Total revenues	<u>331,260</u>	<u>1,381,353</u>	<u>-</u>	<u>609,849</u>	<u>2,322,462</u>
Expenditures:					
Facility acquisition and construction	-	-	1,589,714	-	1,589,714
Debt service:					
Principal	-	-	-	1,917,570	1,917,570
Interest	-	-	-	558,767	558,767
Total expenditures	<u>-</u>	<u>-</u>	<u>1,589,714</u>	<u>2,476,337</u>	<u>4,066,051</u>
Excess (deficit) of revenues over expenditures	<u>331,260</u>	<u>1,381,353</u>	<u>(1,589,714)</u>	<u>(1,866,488)</u>	<u>(1,743,589)</u>
Other Financing Sources (Uses)					
Operating transfers in	-	-	429,309	1,866,488	2,295,797
Operating transfers out	<u>(331,260)</u>	<u>(1,671,546)</u>	<u>(9,926)</u>	-	<u>(2,012,732)</u>
Total other financing sources(uses)	<u>(331,260)</u>	<u>(1,671,546)</u>	<u>419,383</u>	<u>1,866,488</u>	<u>283,065</u>
Net change in fund balance	-	(290,193)	(1,170,331)	-	(1,460,524)
Fund balance, July 1, 2018	<u>-</u>	<u>401,950</u>	<u>1,767,621</u>	<u>-</u>	<u>2,169,571</u>
Fund balance, June 30, 2019	<u>\$ -</u>	<u>\$ 111,757</u>	<u>\$ 597,290</u>	<u>\$ -</u>	<u>\$ 709,047</u>

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Revenues, Expenditures and Changes in Fund Balance –
Budget to Actual – General Fund
Year Ended June 30, 2019**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Revenues				
Taxes	\$ 16,275,000	\$ 16,275,000	\$ 17,399,700	\$ 1,124,700
Other local sources	218,000	218,000	728,598	510,598
State sources	13,968,219	14,588,691	26,535,947	11,947,256
Federal sources	245,707	245,707	380,876	135,169
Other sources	<u>204,500</u>	<u>274,500</u>	<u>411,816</u>	<u>137,316</u>
Total revenues	<u>30,911,426</u>	<u>31,601,898</u>	<u>45,456,937</u>	<u>13,855,039</u>
Expenditures				
Instructional	20,548,064	20,889,913	25,264,718	(4,374,805)
Student support services	2,797,577	2,815,428	3,821,537	(1,006,109)
Staff support services	397,360	392,305	510,291	(117,986)
District administration	3,470,972	3,847,005	2,179,574	1,667,431
School administration	3,202,241	3,182,155	4,362,393	(1,180,238)
Business support services	2,100,852	2,030,852	2,512,934	(482,082)
Plant operation and maintenance	4,864,171	4,914,534	5,605,322	(690,788)
Student transportation	1,680,571	1,680,090	1,965,397	(285,307)
Food service operation	15,000	15,000	9,730	5,270
Facility acquisition and construction	80,000	80,000	53,974	26,026
Other	<u>2,811,817</u>	<u>2,811,816</u>	<u>498,626</u>	<u>2,313,190</u>
Total expenditures	<u>41,968,625</u>	<u>42,659,098</u>	<u>46,784,496</u>	<u>(4,125,398)</u>
Net change in fund balance	(11,057,199)	(11,057,200)	(1,327,559)	9,729,641
Fund balance, July 1, 2018	<u>11,057,199</u>	<u>11,057,200</u>	<u>11,057,200</u>	<u>-</u>
Fund balance, June 30, 2019	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 9,729,641</u>	<u>\$ 9,729,641</u>

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Revenues, Expenditures and Changes in Fund Balance –
Budget to Actual – Special Revenue Fund
Year Ended June 30, 2019**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Revenues:				
Other local sources	\$ -	\$ 25,099	\$ 217,217	\$ 192,118
State sources	2,711,984	2,735,668	2,715,061	(20,607)
Federal sources	5,667,137	5,675,790	5,750,788	74,998
Other sources	<u>417,251</u>	<u>396,815</u>	<u>398,428</u>	<u>1,613</u>
Total revenues	<u>8,796,372</u>	<u>8,833,372</u>	<u>9,081,494</u>	<u>248,122</u>
Expenditures:				
Instructional	6,703,377	6,866,699	6,855,836	10,863
Student support services	215,140	225,910	200,641	25,269
Staff support services	5,001	5,001	37,549	(32,548)
School administration	90,221	92,505	140,909	(48,404)
Student transportation	142,886	151,922	178,411	(26,489)
Community service operations	1,332,496	1,346,740	1,359,284	(12,544)
Other	<u>307,251</u>	<u>307,251</u>	<u>308,864</u>	<u>(1,613)</u>
Total expenditures	<u>8,796,372</u>	<u>8,996,028</u>	<u>9,081,494</u>	<u>(85,466)</u>
Net change in fund balance	-	(162,656)	-	162,656
Fund balance, July 1, 2018	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance, June 30, 2019	<u>\$ -</u>	<u>\$ (162,656)</u>	<u>\$ -</u>	<u>\$ 162,656</u>

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Receipts, Disbursements and Fund Balances
Bond and Interest Redemption Funds
Year Ended June 30, 2019**

	<u>Issue of 2007</u>	<u>Issue of 2008</u>	<u>Issue of 2008B</u>	<u>Issue of 2009</u>	<u>Issue of 2009 KISTA</u>	<u>Issue of 2010 KISTA</u>	<u>Issue of 2012</u>
Cash at July 1, 2018	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Receipts:							
Transfers and miscellaneous deposits	1,271,550	-	73,325	83,610	8,267	17,277	67,269
Disbursements:							
Bonds paid	1,225,000	-	50,000	50,000	7,957	16,213	50,000
Interest coupons	46,550	-	23,325	33,610	310	1,064	17,269
Transfers and miscellaneous	-	-	-	-	-	-	-
Call fee	-	-	-	-	-	-	-
Total disbursements	1,271,550	-	73,325	83,610	8,267	17,277	67,269
Excess of receipts over disbursements	-	-	-	-	-	-	-
Cash at July 1, 2019	-	-	-	-	-	-	-
Fund Balance at June 30, 2019	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	<u>Issue of 2012 KISTA</u>	<u>Issue of 2014</u>	<u>Issue of 2015</u>	<u>Issue of 2016 Energy</u>	<u>Issue of 2016B</u>	<u>Issue of 2017</u>	<u>Total</u>
Cash at July 1, 2018	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Receipts:							
Transfers and miscellaneous deposits	22,064	161,544	210,550	334,263	46,700	179,918	2,476,337
Disbursements:							
Bonds paid	18,400	95,000	160,000	145,000	5,000	95,000	1,917,570
Interest coupons	3,664	66,544	50,550	189,263	41,700	84,918	558,767
Transfers and miscellaneous	-	-	-	-	-	-	-
Call fee	-	-	-	-	-	-	-
Total disbursements	22,064	161,544	210,550	334,263	46,700	179,918	2,476,337
Excess of receipts over disbursements	-	-	-	-	-	-	-
Cash at July 1, 2019	-	-	-	-	-	-	-
Fund Balance at June 30, 2019	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Receipts, Disbursements and Fund Balances
Holmes High School Activity Funds
Year Ended June 30, 2019**

	Fund Balance July 1, 2018	Receipts	Disbursements	Fund Balance June 30, 2019
Academic team	\$ 10	\$ -	\$ -	\$ 10
Alumni fund	1,131	-	181	950
Annual	659	1,161	1,819	1
Art department	150	-	-	150
Athletic deposits	-	23,030	23,030	-
Athletic expenses	-	42,815	42,815	-
Athletic office	35,646	4,671	19,197	21,120
Auto body VICA	308	-	-	308
Baseball fundraiser	2,211	-	-	2,211
Basketball fundraiser	165	116	-	281
Cheerleaders	1,543	830	878	1,495
Chess Team	758	785	195	1,348
Child care development center	441	84	200	325
Citi Group best partner	5,905	-	1,058	4,847
Class of 2017	50	-	50	-
Class of 2018	377	-	377	-
Class of 2019	61	3,268	2,367	962
Class of 2020	-	9,780	9,431	349
Clinton Harvey	1,986	-	-	1,986
Concession	8,305	26,373	25,475	9,203
Cross country fundraiser	5,067	-	-	5,067
Don Conrad family scholarship	72,475	51,575	55,127	68,923
Eighth Grade Girls Basketball	1	-	-	1
Fine arts enrichment	624	-	-	624
Football fundraiser	25	-	-	25
G & R Reed scholarship	116	-	-	116
General fund	16,460	9,646	7,095	19,011
Girls' soccer fundraiser	277	750	-	1,027
Heisel, DR medallion	4,606	-	-	4,606
Holmes broadcasting	283	-	-	283
Holmes marching band	768	-	-	768
Honor Society - Sr.	90	354	268	176
Library	544	586	-	1,130
Marine Corp adm	970	1,185	796	1,359
Mitchell, H & S scholarship	17,351	2,250	2,000	17,601
MS sweats	880	-	-	880
Needy student fund	584	-	-	584
PBIS	945	-	690	255

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Receipts, Disbursements and Fund Balances
Holmes High School Activity Funds
Year Ended June 30, 2019
(Continued)**

	Fund Balance July 1, 2018	Receipts	Disbursements	Fund Balance June 30, 2019
Petty cash	\$ 50	\$ -	\$ -	\$ 50
R&J Sargent scholarship	4,000	4,000	-	8,000
Records office	4,365	705	-	5,070
Roth-Morgan scholarship	110	-	-	110
SCR Fundraiser	450	-	-	450
Senior Legacy Project	350	-	-	350
Seventh Grade Boys Basketball	13	-	-	13
Skills USA executive	1,464	-	525	939
Softball fast fundraiser	3,993	1,517	651	4,859
Spanish club	234	-	234	-
Spanish N.H.S.	101	1,613	990	724
Student behavior mod	8,233	410	171	8,472
Student council	4,508	1,915	2,569	3,854
Student of the Month	310	65	110	265
Supply store	21,806	8,918	8,263	22,461
Swimming fundraiser	765	445	-	1,210
Teacher incentive	2,266	410	712	1,964
Textbooks	4,404	76	-	4,480
Track fundraiser	1,839	60	1,039	860
Tudor scholarship	5,726	-	801	4,925
Varsity club	2,698	-	-	2,698
Virginia Chapman scholarship	-	500	-	500
Vogt Family Scholarship	3,000	2,000	-	5,000
Volleyball fundraiser	756	1,778	375	2,159
Washington DC	4,525	616	-	5,141
Welding	222	-	-	222
Woodrow Lane scholarship	3,000	-	-	3,000
Wrestling fundraiser	843	450	-	1,293
Youth service center	143	695	-	838
Youth service center postage	960	-	960	-
YSC Sr. welfare	1,260	-	543	717
YSC tobacco education	711	-	-	711
Total	\$ 264,877	\$ 205,432	\$ 210,992	\$ 259,317

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Statement of Receipts, Disbursements and Fund Balances – School Activity Funds
Year Ended June 30, 2019**

	Covington Adult High School	Holmes Middle School	Sixth District Elementary School	Ninth District Elementary School	John G. Carlisle Elementary School
Fund balances at July 1, 2018	\$ -	\$ 16,319	\$ 5,357	\$ 8,542	\$ 22,109
Add: receipts	-	6,193	10,555	10,414	14,816
Less: disbursements	-	(11,774)	(11,109)	(7,508)	(11,532)
Fund balances at June 30, 2019	<u>\$ -</u>	<u>\$ 10,738</u>	<u>\$ 4,803</u>	<u>\$ 11,448</u>	<u>\$ 25,393</u>

	Glenn O. Swing Elementary School	Latonia Elementary School	James E. Biggs Early Childhood Education Center	Total
Fund balances at July 1, 2018	\$ 11,484	\$ 28,211	\$ -	\$ 92,022
Add: receipts	18,687	27,133	-	87,798
Less: disbursements	(17,775)	(21,371)	-	(81,069)
Fund balances at June 30, 2019	<u>\$ 12,396</u>	<u>\$ 33,973</u>	<u>\$ -</u>	<u>\$ 98,751</u>

COVINGTON INDEPENDENT SCHOOL DISTRICT

Schedule of the District's Proportionate Share of the Net Pension Liability – TRS

	Last 10 Fiscal Years*									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
District's proportion of the net pension liability	0%	0%	0%	0%	0%	*	*	*	*	*
District's proportionate share of the net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -	*	*	*	*	*
State's proportionate share of the net pension liability associated with the District	84,710,626	178,677,034	198,749,602	156,727,344	141,611,269	*	*	*	*	*
Total	\$ 84,710,626	\$ 178,677,034	\$ 198,749,602	\$ 156,727,344	\$ 141,611,269	*	*	*	*	*
District's covered-employee payroll	\$ 21,943,037	\$ 22,406,306	\$ 22,494,557	\$ 21,828,578	\$ 21,596,543	\$ 21,473,319	\$ 20,714,102	*	*	*
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	0%	0%	0%	0%	0%	*	*	*	*	*
Plan fiduciary net position as a percentage of the total pension liability	59.27%	39.83%	35.22%	42.49%	45.59%	*	*	*	*	*

* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Changes of benefit terms: None

Changes of assumption: In the 2011 valuation and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Table rather than the 1994 Group Annuity Mortality Table, which was used prior to 2011. In the 2011 valuation, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In the 2011 valuation, the Board adopted an interest smoothing methodology to calculate liabilities for purposes of determining the actuarially determined contributions.

Changes of assumption: In 2014, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 5.16% to 5.23%.

Changes of assumption: In 2015, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 5.23% to 4.88%.

Changes of assumption: In the 2016 valuation, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In the 2016 valuation, the Assumed Salary Scale, Price Inflation, and Wage Inflation were adjusted to reflect a decrease. In addition, the calculation for the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.88% to 4.20%.

Changes of assumption: In 2017, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.20% to 4.49%.

Changes of assumption: In 2018, the calculation of the Single Equivalent Interest Rate (SEIR) resulted in an assumption change from 4.49% to 7.50%.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Schedule of District Contributions – TRS

	Last 10 Fiscal Years*									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Contractually required contribution	\$ 1,063,408	\$ 994,604	\$ 1,032,979	\$ 1,026,311	\$ 807,615	\$ 629,373	\$ 603,614	\$ 593,963	*	*
Contributions in relation to the contractually required contribution	<u>(1,063,408)</u>	<u>(994,604)</u>	<u>(1,032,979)</u>	<u>(1,026,311)</u>	<u>(807,615)</u>	<u>(629,373)</u>	<u>(603,614)</u>	<u>(593,963)</u>	<u>*</u>	<u>*</u>
Contribution deficiency	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>*</u>	<u>*</u>
District's covered-employee payroll	\$ 22,657,437	\$ 21,943,037	\$ 22,406,306	\$ 22,494,557	\$ 21,828,578	\$ 21,596,543	\$ 21,473,319	\$ 20,714,102	*	*
Contributions as a percentage of covered-employee payroll	4.69%	4.53%	4.61%	4.56%	3.70%	2.91%	2.81%	2.87%	*	*

* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Schedule of the District's Proportionate Share of the Net Pension Liability – CERS

	Last 10 Fiscal Years*									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
District's proportion of net pension liability	0.352104%	0.342321%	0.350383%	0.344818%	0.347687%	*	*	*	*	*
District's proportionate share of the net pension liability	\$ 21,444,207	\$ 20,037,101	\$ 17,251,501	\$ 14,825,559	\$ 11,280,000	*	*	*	*	*
Total net pension liability	\$ 6,090,304,793	\$ 5,853,307,482	\$ 4,923,618,237	\$ 4,299,525,565	\$ 3,244,377,000	*	*	*	*	*
District's covered-employee payroll	\$ 8,892,640	\$ 8,478,926	\$ 8,520,633	\$ 8,195,123	\$ 8,098,732	\$ 8,131,534	\$ 8,842,053	*	*	*
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	241.1%	236.3%	202.5%	180.9%	139.3%	*	*	*	*	*
Plan fiduciary net position as a percentage of the total pension liability	53.54%	53.30%	55.50%	59.97%	66.80%	*	*	*	*	*

* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Changes of benefit terms: The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2009: A new benefit tier for members who first participate on or after September 1, 2008 was introduced which included the following changes:

1. Tired structure for benefit accrual rates
2. New retirement eligibility requirements
3. Different rules for the computation of final average compensation

2014: As cash balance plan was introduced for member whose participation date is on or after January 1, 2014.

Changes of assumption: The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30 listed below:

2015: The assumed investment rate of return was decreased from 7.75% to 7.50%.

2015: The assumed rate of inflation was reduced from 3.50% to 3.25%.

2015: The assumed rate of wage inflation was reduced from 1.00% to 0.75%.

2015: Payroll growth assumption was reduced from 4.50% to 4.00%.

2015: The mortality table used for active members is RP-2000 Combined Mortality table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females).

2015: For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

2015: The assumed rates of Retirement, Withdrawal and Disability were updated to more accurately reflect experience.

2017: The assumed investment rate of return was decreased from 7.50% to 6.25%.

2017: The assumed rate of inflation was reduced from 3.25% to 2.30%.

2017: The assumed rate of salary growth was reduced from 4.00% to 3.05%.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Schedule of District Contributions – CERS

	Last 10 Fiscal Years*									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Contractually required contribution	\$ 1,981,277	\$ 1,695,634	\$ 1,583,863	\$ 1,453,521	\$ 1,447,873	\$ 1,529,852	\$ 1,589,713	\$ 1,508,323	*	*
Contributions in relation to the contractually required contribution	<u>(1,981,277)</u>	<u>(1,695,634)</u>	<u>(1,583,863)</u>	<u>(1,453,521)</u>	<u>(1,447,873)</u>	<u>(1,529,852)</u>	<u>(1,589,713)</u>	<u>(1,508,323)</u>	<u>*</u>	<u>*</u>
Contribution deficiency	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>*</u>	<u>*</u>
District's covered-employee payroll	\$ 9,223,519	\$ 8,892,640	\$ 8,478,926	\$ 8,520,633	\$ 8,195,123	\$ 8,098,732	\$ 8,131,534	\$ 8,842,053	*	*
Contributions as a percentage of covered-employee payroll	21.48%	19.07%	18.68%	17.06%	17.67%	18.89%	19.55%	17.06%	*	*

* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Schedule of the District's Proportionate Share of the Net OPEB Liability – LIF

	Last 10 Fiscal Years*									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
District's proportion of the collective trust OPEB liability	0%	0%	*	*	*	*	*	*	*	*
District's proportionate share of the collective net OPEB liability	\$ -	\$ -	*	*	*	*	*	*	*	*
State's proportionate share of the collective net OPEB liability (asset) associated with the District	169,000	134,000	*	*	*	*	*	*	*	*
Total net OPEB liability	\$ 169,000	\$ 134,000	*	*	*	*	*	*	*	*
District's covered-employee payroll	\$ 21,943,037	\$ 22,406,306	*	*	*	*	*	*	*	*
District's proportionate share of the collective net OPEB liability as a percentage of its covered-employee payroll	0.0%	0.0%	*	*	*	*	*	*	*	*
Plan fiduciary net position as a percentage of the total OPEB liability	74.97%	79.99%	*	*	*	*	*	*	*	*

* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Changes of benefit terms - None.

Methods and assumptions used in the actuarially determined contributions - The actuarially determined contribution rates, as a percentage of payroll, used to determine the actuarially determined contribution amounts in the Schedule of Employer Contributions are calculated as the of the indicated valuation date. The following actuarial methods and assumptions (from the indicated actuarial valuations) were used to determine contribution raets reported in that schedule for the year ending June 30, 2018:

Valuation date	June 30, 2015
Actuarial cost method	Entry Age Normal
Amortization method	Level Percent of Payroll
Amortization period	30 years, Open
Asset valuation method	five-year smoothed value
Inflation	3.50%
Real wage growth	0.50%
Wage inflation	4.00%
Salary increases, including wage inflation	4.00% - 8.10%
Discount rate	7.50%

COVINGTON INDEPENDENT SCHOOL DISTRICT

Schedule of District Contributions – LIF

	Last 10 Fiscal Years*									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Contractually required contribution	\$ -	\$ -	*	*	*	*	*	*	*	*
Contributions in relation to the contractually required contribution	-	-	*	*	*	*	*	*	*	*
Contribution deficiency	-	-	*	*	*	*	*	*	*	*
District's covered-employee payroll	\$ 22,657,437	\$ 21,943,037	*	*	*	*	*	*	*	*
Contributions as a percentage of covered-employee payroll	0.00%	0.00%	*	*	*	*	*	*	*	*

* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available. No changes were made to the assumptions or benefit terms.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Schedule of the District's Proportionate Share of the Net OPEB Liability – MIF

	Last 10 Fiscal Years*									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
District's proportion of the collective trust OPEB liability	0.329210%	0.344001%	*	*	*	*	*	*	*	*
District's proportionate share of the collective net OPEB liability	\$ 11,423,000	\$ 12,266,000	*	*	*	*	*	*	*	*
State's proportionate share of the collective net OPEB liability associated with the District	\$ 9,844,000	\$ 10,020,000	*	*	*	*	*	*	*	*
Total net OPEB liability	\$ 21,267,000	\$ 22,286,000	*	*	*	*	*	*	*	*
District's covered-employee payroll	\$ 21,943,037	\$ 22,406,306	*	*	*	*	*	*	*	*
District's proportionate share of the collective net OPEB liability as a percentage of its covered-employee payroll	52.1%	54.7%	*	*	*	*	*	*	*	*
Plan fiduciary net position as a percentage of the total OPEB liability	25.54%	21.18%	*	*	*	*	*	*	*	*

* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Changes of benefit terms - With the passage of House Bill 471, the eligibility for non-single subsidies (NSS) for the KEHP-participating members who retired prior to July 1, 2010 is restored, but the state will only finance, via its KEHP "Shared Responsibility" contributions, the costs of the NSS related to those KEHP-participating members who retired on or after July 1, 2010.

Methods and assumptions used in the actuarially determined contributions - The actuarially determined contributions rates, as a percentage of payroll, used to determine the actuarially determined contribution amounts in the Schedule of Employer Contributions are calculated as the of the indicated valuation date. The following actuarial methods and assumptions (from the indicated actuarial valuations) were used to determine contribution rates reported in that schedule for the year ending June 30, 2018:

Valuation date	June 30, 2017
Actuarial cost method	Entry Age Normal
Amortization method	Level Percent of Payroll
Amortization period	30 years, Open
Asset valuation method	Five-year smoothed value
Inflation	3.00%
Real wage growth	0.50%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50% - 7.20%
Discount rate	8.00%
Health care cost trends	
Under 65	7.75% for FY 2018 decreasing to an ultimate rate of 5.00% by FY 2024
Ages 65 and older	5.75% for FY 2018 decreasing to an ultimate rate of 5.00% by FY 2021
Medicare Part B premiums	0% for FY 2018 with an ultimate rate of 5.00% by 2030
Under age 65 claims	the current premium charged by KEHP is used as the base cost and is projected forward using only the health care trend assumption (no implicit rate subsidy is recognized).

COVINGTON INDEPENDENT SCHOOL DISTRICT

Schedule of District Contributions – MIF

	Last 10 Fiscal Years*									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Contractually required contribution	\$ 586,427	\$ 589,370	*	*	*	*	*	*	*	*
Contributions in relation to the contractually required contribution	(586,427)	(589,370)	*	*	*	*	*	*	*	*
Contribution deficiency	-	-	*	*	*	*	*	*	*	*
District's covered-employee payroll	\$ 22,657,437	\$ 21,943,037	*	*	*	*	*	*	*	*
Contributions as a percentage of covered-employee payroll	2.59%	2.69%	*	*	*	*	*	*	*	*

* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Changes of benefit terms - With the passage of House Bill 471, the eligibility for non-single subsidies (NSS) for the KEHP-participating members who retired prior to July 1, 2010 is restored, but the state will only finance, via its KEHP "Shared Responsibility" contributions, the costs of the NSS related to those KEHP-participating members who retired on or after July 1, 2010.

Methods and assumptions used in the actuarially determined contributions - The actuarially determined contributions rates, as a percentage of payroll, used to determine the actuarially determined contribution amounts in the Schedule of Employer Contributions are calculated as of the indicated valuation date. The following actuarial methods and assumptions (from the indicated actuarial valuations) were used to determine contribution rates reported in that schedule for the year ending June 30, 2018:

Valuation date	June 30, 2017
Actuarial cost method	Entry Age Normal
Amortization method	Level Percent of Payroll
Amortization period	30 years, Open
Asset valuation method	Five-year smoothed value
Inflation	3.00%
Real wage growth	0.50%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50% - 7.20%
Discount rate	8.00%
Health care cost trends	
Under 65	7.75% for FY 2018 decreasing to an ultimate rate of 5.00% by FY 2024
Ages 65 and older	5.75% for FY 2018 decreasing to an ultimate rate of 5.00% by FY 2021
Medicare Part B premiums	0% for FY 2018 with an ultimate rate of 5.00% by 2030
Under age 65 claims	the current premium charged by KEHP is used as the base cost and is projected forward using only the health care trend assumption (no implicit rate subsidy is recognized).

COVINGTON INDEPENDENT SCHOOL DISTRICT

Schedule of the District's Proportionate Share of the Net OPEB Liability – MIF (CERS)

	Last 10 Fiscal Years*									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
District's proportion of the collective trust OPEB liability	0.352096%	0.342321%	*	*	*	*	*	*	*	*
District's proportionate share of the collective net OPEB liability	\$ 6,251,394	\$ 6,881,823	*	*	*	*	*	*	*	*
State's proportionate share of the collective net OPEB liability associated with the District	\$ -	\$ -	*	*	*	*	*	*	*	*
Total net OPEB liability	\$ 6,251,394	\$ 6,881,823	*	*	*	*	*	*	*	*
District's covered-employee payroll	\$ 8,892,640	\$ 8,478,926	*	*	*	*	*	*	*	*
District's proportionate share of the collective net OPEB liability as a percentage of its covered-employee payroll	70.3%	81.2%	*	*	*	*	*	*	*	*
Plan fiduciary net position as a percentage of the total OPEB liability	57.62%	52.40%	*	*	*	*	*	*	*	*

* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Changes in assumptions:

1. The assumed investment return was changed from 7.50% to 6.25%.
2. The price inflation assumption was changed from 3.25% to 2.30%, which also resulted in a 0.95% decrease in the salary increase assumption at all years of service.
3. The payroll growth assumption (applicable for the amortization of unfunded actuarial accrued liabilities) was changed from 4.00% to 2.00%.
4. For the Non-Hazardous Plan, the single discount rate changed from 6.89% to 5.84%.

2018: Updated health care trend rates were implemented.

COVINGTON INDEPENDENT SCHOOL DISTRICT

Schedule of District Contributions – MIF (CERS)

	Last 10 Fiscal Years*									
	2018	2018	2017	2016	2015	2014	2013	2012	2011	2010
Contractually required contribution	\$ 410,169	\$ 394,230	*	*	*	*	*	*	*	*
Contributions in relation to the contractually required contribution	(410,169)	(394,230)	*	*	*	*	*	*	*	*
Contribution deficiency	-	-	*	*	*	*	*	*	*	*
District's covered-employee payroll	\$ 9,223,519	\$ 8,892,640	*	*	*	*	*	*	*	*
Contributions as a percentage of covered-employee payroll	4.45%	4.43%	*	*	*	*	*	*	*	*

* The amounts presented for each fiscal year were determined as of June 30. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available. No changes were made to the assumptions or benefit terms.

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Schedule of Expenditures of Federal Awards
Year Ended June 30, 2019**

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Agreement Number	Federal Expenditures for FYE 6/30/2018
U.S. Department of Education			
<i>Passed through Kentucky Department of Education</i>			
Special Education Cluster			
Special Education_Grants to States	84.027	3810002 17	\$ 246,163
Special Education_Grants to States	84.027	3810002 18	781,491
Special Education_Preschool Grants	84.173	3810002 18	60,425
Total Special Education Cluster			<u>1,088,079</u>
Title I Grants to Local Educational Agencies	84.010A	3100002 16	32,980
Title I Grants to Local Educational Agencies	84.010A	3100002 17	749,385
Title I Grants to Local Educational Agencies	84.010A	3100002 18	2,308,290
Total for CFDA #84.010			<u>3,090,655</u>
Career and technical Education -Basic Grants to States	84.048	3710002 17	9,672
Career and technical Education -Basic Grants to States	84.048	3710002 18	79,184
Total for CFDA #84.048			<u>88,856</u>
Title II Improving Teacher Quality State Grants	84.367	3230002 16	26,518
Title II Improving Teacher Quality State Grants	85.367	3230002 17	1,613
Title II Improving Teacher Quality State Grants	84.367	3230002 18	307,251
Total for CFDA #84.367			<u>335,382</u>
English Language Acquisition State Grants	84.365	3300002 16	41,471
English Language Acquisition State Grants	84.365	3300002 17	17,154
Total for CFDA #84.365			<u>58,625</u>
Twenty-First Century Community Learning Centers	84.287C	3400002 16	115,636
Twenty-First Century Community Learning Centers	84.287C	3400002 17	668,857
Total for CFDA #84.287			<u>784,493</u>
Title IV Student Support and Academic Enrichment Grant	84.424A	3420002 17	47,197
Title IV Student Support and Academic Enrichment Grant	84.424A	3420002 18	120,469
Total for CFDA #84.424A			<u>167,666</u>
Stewart B. McKinney Homeless Grant	84.196A	3990002 18	70,424
Total U.S. Department of Education			<u>5,684,180</u>
U.S. Department of Agriculture			
<i>Child Nutrition Cluster</i>			
<i>Passed through Kentucky Department of Education</i>			
National School Lunch Program	10.555	7750002 18	269,871
National School Lunch Program	10.555	7750002 19	1,652,021
School Breakfast Program	10.553	7760005 18	233,787
School Breakfast Program	10.553	7760005 19	559,664
Child and Adult Care Food Program	10.558	7790021 18	4,299
Child and Adult Care Food Program	10.558	7790021 19	15,620
Child and Adult Care Food Program	10.558	7800016 18	354
Child and Adult Care Food Program	10.558	7800016 19	1,423
Summer Food Program	10.559	7690024 18	5,155
Summer Food Program	10.559	7740023 18	49,370
Total U.S. Department of Education			<u>2,791,564</u>
<i>Passed through Kentucky Department of Agriculture</i>			
National School Lunch Program - Food Donation	10.555	059-0203	126,361
Total Child Nutrition Cluster			<u>2,917,925</u>
Other			
<i>Passed through Kentucky Department of Agriculture</i>			
Fresh Fruit and Vegetable Program	10.582	7720012 18	56,498
Fresh Fruit and Vegetable Program	10.582	7720012 19	94,966
Total for CFDA #10.582			<u>151,464</u>
Total Other U.S. Department of Agriculture			<u>151,464</u>
U.S. Department of Defense			
<i>Passed through Kentucky Department of Education</i>			
Junior ROTC	12.357	N/A	66,608
Total U.S. Department of Defense			<u>66,608</u>
Total Expenditures of Federal Awards			<u>\$ 8,820,177</u>

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Notes to Schedule of Expenditures of Federal Awards
Year Ended June 30, 2019**

NOTE 1 BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the Covington Independent School District under programs of the federal government for the year ended June 30, 2019, and is reported on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of *Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of Covington Independent School District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule are reported on the accrual basis of accounting in accordance with generally accepted accounting principles. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 3 FOOD DISTRIBUTION

Nonmonetary assistance is reported in the schedule at the fair value of the commodities disbursed. For the year ended June 30, 2019, the District reported food commodities expended in the amount of \$126,361.

NOTE 4 INDIRECT COST RATE

The District has elected not to use the 10% de minimis indirect cost rate allowed under Uniform Guidance.

NOTE 5 SUBRECIPIENTS

The District did not have any subrecipients during the year ended June 30, 2019.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Members of the Board of Education
Covington Independent School District
Covington, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Covington Independent School District, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise Covington Independent School District's basic financial statements, and have issued our report thereon dated October 30, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Covington Independent School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Covington Independent School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Covington Independent School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Covington Independent School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted other matters that we reported to management of the District on page 76 to 78.

BARNES DENNIG

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

(Continued)

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Barnes, Dennig & Co., Ltd.

Crestview Hills, Kentucky
October 30, 2019

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Members of the Board of Education
Covington Independent School District
Covington, Kentucky

Report on Compliance for Each Major Federal Program

We have audited Covington Independent School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Covington Independent School District's major federal programs for the year ended June 30, 2019. Covington Independent School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Covington Independent School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Covington Independent School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Covington Independent School District's compliance.

Opinion on Each Major Federal Program

In our opinion, Covington Independent School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

BARNES DENNIG

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

(Continued)

Report on Internal Control Over Compliance

Management of Covington Independent School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Covington Independent School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance.

Accordingly, we do not express an opinion on the effectiveness of Covington Independent School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Barnes, Dennig & Co., Ltd.

Crestview Hills, Kentucky
October 30, 2019

COVINGTON INDEPENDENT SCHOOL DISTRICT

Schedule of Findings and Questioned Costs
Year Ended June 30, 2019

SECTION I -SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? Yes X No
Significant deficiency(ies) identified that are not considered to be material weaknesses? Yes X None noted
Noncompliance material to financial statements noted? Yes X No

Federal Awards

Internal control over major programs:

- Material weakness(es) identified? Yes X No
Significant deficiency(ies) identified that are not considered to be material weaknesses? Yes X None noted

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section 2 CFR Section 200.516(a)? Yes X No

Identification of major programs

Table with 2 columns: CFDA No., Name of Federal Program or Clusters. Rows include 84.027/84.173 Special Education Cluster and 84.287 21st Century Community Learning Centers.

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee? X Yes No

SECTION II - FINANCIAL STATEMENT FINDINGS

No matters are reportable

SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COST

No matters are reportable

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Summary Schedule of Prior Year Findings and Questioned Costs
Year Ended June 30, 2019**

SECTION I – SUMMARY OF PRIOR YEAR AUDITOR’S RESULTS

No matters are reportable

SECTION II – PRIOR YEAR FINANCIAL STATEMENT FINDINGS

No matters are reportable

SECTION III – PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COST

No matters are reportable

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Management Letter Comments (Continued)
Year Ended June 30, 2019**

In planning and performing our audit of the financial statements of Covington Independent School District for the year ended June 30, 2019, we considered the District's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

This letter summarizes our comments and suggestions regarding those matters. A separate report dated October 30, 2019 contains our report on significant deficiencies and material weaknesses in the District's internal control structure. This letter does not affect our report dated October 30, 2019, on the financial statements of the Covington Independent School District.

CURRENT YEAR RECOMMENDATIONS

CENTRAL OFFICE

No matters are reportable

ACTIVITY FUNDS

Holmes High School

No matters are reportable

Holmes Middle School

No matters are reportable

Covington Independent Adult High School

No matters are reportable

Sixth District Elementary

No matters are reportable

Ninth District Elementary

No matters are reportable

John G. Carlisle Elementary

No matters are reportable.

Latonia Elementary

No matters are reportable

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Management Letter Comments (Continued)
Year Ended June 30, 2019**

CURRENT YEAR RECOMMENDATIONS (CONTINUED)

Glenn O. Swing Elementary

2019-01: Credit card sign in/out log

Criteria – Per best practices recommended by the Kentucky Department of Education, credit cards may be checked out to individual employees using Credit Card Sign-In/Out Log (Form-SA-13).

Condition – During the testing of the Activity Funds, it was noted that there was no sign-on/out sheet for credit card use authorized by the school.

Effect – Proper procedures of the cash disbursements in relation to credit/store cards were not followed.

Cause – Internal controls were not properly followed as designed by the District.

Recommendation – We recommend that a sign in/out log be used to track the credit/store cards being checked out to individual employees.

Board Response – The bookkeeper will use the Credit Card Sign-In/Out Log (Form F-SA-13) moving forward to track who has checked out cards for authorized school purchases.

James E. Biggs Early Childhood Education Center

No matters are reportable

COVINGTON INDEPENDENT SCHOOL DISTRICT

**Management Letter Comments (Continued)
Year Ended June 30, 2019**

STATUS OF PRIOR YEAR RECOMMENDATIONS

CENTRAL OFFICE

No matters are reportable

ACTIVITY FUNDS

Holmes High School

No matters are reportable

Holmes Middle School

Statement of prior year deficiency: Monies on hand were not deposited on a timely basis.

Current year follow-up: There were no such instances noted in the current year.

Covington Independent Adult High School

No matters are reportable

Sixth District Elementary

No matters are reportable

Ninth District Elementary

No matters are reportable

John G. Carlisle Elementary

No matters are reportable

Latonia Elementary

No matters are reportable

Glenn O. Swing Elementary

No matters are reportable

James E. Biggs Early Childhood Education Center

No matters are reportable